

OFFICE OF THE  
*Appanoose County Auditor*  
**KELLY HOWARD**  
COURTHOUSE  
201 N. 12th St., Rm 11  
CENTERVILLE, IOWA 52544  
Phone (641) 856-6191  
[auditor@appanoosecounty.net](mailto:auditor@appanoosecounty.net)

Meeting Agenda  
January 5, 2026

The Appanoose County Board of Supervisors will meet Monday, January 5, 2026 at 9:00 A.M. in the Boardroom of the Courthouse. Items on the agenda include:

1. Pledge
2. Declaration of items to be added to the agenda/Approve agenda
3. Approve minutes of the January 2, 2026 meeting
4. Approve reports (12/19 & 1/2 payrolls, 11/25 Prisoner Room & Board & Sheriff Quarterly Report)
5. Approve bills
6. Approve 2026 ICAP renewal
7. Approve Resolution 2026-3: Appropriations Amendment (ADLM- EM)
8. Approve Social Media Policy
9. Approve Full-Time Jailer hiring: Timothy Swan effective 12/31/25 \$32.60/hour
10. **9:05 A.M. Public Hearing** for Public Hearing County Property Sale #4969, Coal E ½ SE 16-67-16 (parcel 33028300756000 lying under parcels 330283000240000 & 330283000250000)
11. Approve Resolution 2026-4: Sale of County's Interest in Certain Real Property (County Property Sale #4969)
12. County Engineer report
  - a. Award contract no. 04-C004-131, for project no. BROS-C0004(131)—5F-04 (Bridge On 130th Ave, Over Cooper Creek, from HWY J46 N 1.25 miles, S10 T68N R19W) and authorize the County Engineer to sign project documents for and on the behalf of Appanoose County
  - b. Approve 2025 Appanoose County Safety Plan (Local Roads Planning)
13. **9:10 A.M. Public Hearing** for Urban Revitalization Plan
14. FYI-Service Agency dissolution
15. Public Comments
16. Adjourn

Join Zoom meeting Online:

<https://zoom.us/j/6578806191?pwd=zXhtModzmQTn7WKa79RVJrQ7jDfA8R.1&omn=99701628053>

Or dial-in: (312) 626-6799, Meeting ID: 657 880 6191, Passcode: 1fQX33

DISTRICT COURT OF APPANOOSE COUNTY IOWA

REPORT OF FEES COLLECTED  
\*\*\*PRISONER ROOM AND BOARD\*\*\*

To the Board of Supervisors of Appanoose County:

I, Sara Oden, Clerk/clerk's Designee of the District Court of the above-named County and State, do hereby certify that the following is a true and correct statement of the fees collected by the Clerk of Court for the month of November, 2025, and the same has been paid to the County as per receipt attached.

COUNTY SHARE OF PRISONER ROOM & BOARD

1000-1000-4440-05-302	Total Prisoner Room & Board Reimbursement 100% General Basic	\$480.04
29000-01000-4440-05-301	60% Transfer to Sheriff	\$288.02

Transfer authorized by Appanoose County Board of Supervisors  
This \_\_\_\_\_ day of \_\_\_\_\_, 20\_\_\_\_\_.

Signed: \_\_\_\_\_  
Chairperson

## APPANOOSE COUNTY SHERIFF

## Treasurer Report

10/01/2025 thru 12/31/2025

DEC	Beginning Running Balance	16,538.79
	Credits (Deposits)	160,954.65
	Debits (Withdraws)	137,341.75
	Ending Running Balance	\$40,151.69

## Receipt Details - Collected during date range

CL-CINCINNATI	300.00
CL-EXLINE	1,200.00
CL-MYSTIC	300.00
CL-NUMA	300.00
CL-PLANO	300.00
COPIES_CV	192.50
DL-COUNTY	4.00
DL-DOT	11.00
EXECUTION	30.00
FORFEITURE FUND	550.00
INMATEBOND	1,325.00
INTEREST	4.29
JAIL MEDICATION	3,209.69
JAIL PHONES	3,424.41
MILEAGE	681.03
MISC	8,835.00
PROCESS NOTICE	180.00
PUBLICATION	110.70
SALE	75.00
SERVICE FEES	2,597.69
SEX OFFEND REG	120.00
SHERIFF'S DEED	50.00
TRUST FUND	132,399.34
WP-ACQUIRE	125.00
WP-COUNTY	3,710.00
WP-DPS	920.00

Receipts Posted by Date Paid: 160,954.65

Receipts with Date Paid Before Minimum Date, deposited this Date Range: 0.00

Advance Fees Deposited this Date Range: 0.00

(This should equal credits for the date range) Deposited Total: 160,954.65

## Payout Information:

Monthly Starting Balance:	16,538.79
Receipts deposited this date range:	160,954.65
Total to Account For:	177,493.44
Disbursements Made This Date Range:	-137,341.75

**Funds to be paid to County Treasurer: Should Match Checkbook**

CL-CINCINNATI	300.00
CL-EXLINE	1,200.00
CL-MYSTIC	300.00
CL-NUMA	300.00
CL-PLANO	300.00
COPIES_CV	192.50
DL-COUNTY	4.00
EXECUTION	30.00
FORFEITURE FUND	550.00
INTEREST	5.55
JAIL MEDICATION	3,209.69
JAIL PHONES	3,424.41
MILEAGE	681.03
MISC	8,835.00
PROCESS NOTICE	180.00
SALE	75.00
SERVICE FEES	2,597.69
SEX OFFEND REG	120.00
SHERIFF'S DEED	50.00
WP-ACQUIRE	125.00
WP-COUNTY	3,710.00

<b>Total fees Due to County Treasurer:</b>	<b>26,189.87</b>
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**Other Funds in Checkbook:**

REFUND	0.00
TRUST FUND	13,511.82
WP-DPS	450.00

<b>Total Other Funds in Checkbook:</b>	<b>13,961.82</b>
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<b>Zero Balance Check</b>	<b>0.00</b>
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I, the Sheriff of APPANOOSE COUNTY SHERIFF do hereby certify that the report given above is a correct report of payments collected by me as said Sheriff during the month ending 12/31/2025

  
\_\_\_\_\_  
SHERIFF GARY ANDERSON

Prepared by:



**INVOICE**  
**FOR**  
**Appanoose County**

Anniversary Date: 01/01/2026

**12951 University Ave, Ste 120  
Clive, IA 50325  
[www.icapiowa.com](http://www.icapiowa.com)**



## Member Invoice

Member Name: Appanoose County

Anniversary Date: 01/01/2026

Policy Number: R1277PC2026-01

Coverage	Limit of Coverage	Contribution
General Liability	\$2,000,000	\$48,879.00
Cyber	\$250,000	\$2,220.00
Automobile Liability	\$2,000,000	\$24,151.00
Law Enforcement Liability	\$2,000,000	\$10,468.00
Public Officials Wrongful Acts	\$2,000,000	\$5,277.00
Excess Liability	\$4,000,000	\$19,776.00
Vehicles	\$2,863,285	\$26,128.00
Property	\$29,986,449	\$106,343.00
Equipment Breakdown	Included	Included
Crime	\$10,000	\$50.00
Bond		\$692.00
Agency Fee		\$2,500.00
<b>TOTAL CONTRIBUTION</b>		<b>\$246,484.00</b>

**Payment for this invoice can be submitted electronically via the ICAP website.**

Please visit [www.icapiowa.com](http://www.icapiowa.com) and click "Member Pay" at the top right of the page to pay via ACH transfer. There is no fee for utilizing this service. If you require assistance or prefer to pay via check, please contact the ICAP office via 1-(800) 383-0116.



## Member Proxy

Be it known, that the undersigned representative of the Governmental Sub-Division (hereafter referred to as MEMBER) by resolution of the governing body, a copy of which is attached hereto, hereby nominates and appoints the following individual and alternate to represent the MEMBER with the Iowa Communities Assurance Pool (hereinafter referred to as the POOL). The individual and alternate shall act as liaison between MEMBER and the POOL for the purposes of relating risk reduction and loss control information, and any other loss information or instructions concerning the obligations of the MEMBER imposed by signing the Iowa Risk Management Agreement and the rules and regulations established thereunder, to the same extent and with like effect as the undersigned thereunder, to the same extent as the undersigned could do if personally present and the undersigned does hereby ratify and confirm and adopt all action done or taken by the individual or alternate.

Primary Contact:	Jeff Kulmatycki	Alternate Contact:	Kelly Howard
Title:	Chairman	Title:	Auditor
Address:	201 N. 12th St.	Address:	201 N. 12th St.
Address:		Address:	
City, State, Zip:	Centerville, IA 52544	City, State, Zip:	Centerville, IA 52544
Email:	jkulmatycki@appanoosecounty.net	Email:	khoward@appanoosecounty.net
Telephone:		Telephone:	6418566191

In witness whereof, this proxy was executed on the \_\_\_\_\_ day of \_\_\_\_\_, in the year \_\_\_\_\_, by the undersigned duly authorized officers of the Governmental Subdivision indicated below.:

Governmental Subdivision: Appanoose County

Member ICAP #: 1277

By: \_\_\_\_\_

Title: \_\_\_\_\_

By: \_\_\_\_\_

(City Clerk/County Auditor/Board Secretary)



## Anniversary Information Acknowledgement

The undersigned representative of the Appanoose County acknowledges that he/she:

- Reviewed the information provided on all Iowa Communities Assurance Pool applications and all applicable supplemental applications.
- Reviewed all applicable property and vehicle schedules.
- Confirms, to the best of his/her knowledge, that all information provided is complete and accurate.
- Reviewed the optional coverage(s) offered by the Iowa Communities Assurance Pool for increased limits. After consideration of the coverage(s) offered and the contribution for same, Appanoose County has elected to:
  - Waive any and all coverage(s) and any applicable contribution charges. Appanoose County understands that to add increased limits coverage in the future, it will be subject to Iowa Communities Assurance Pool's approval and underwriting guidelines at the time of the request and that such request must be made in writing. In addition, Appanoose County will not hold the Iowa Communities Assurance Pool responsible for this decision to waive optional coverage(s).
  - Accept the increased limits: \_\_\_\_\_  
(Limit of Liability Accepted)

Executed on the \_\_\_\_\_ day of \_\_\_\_\_, in the year \_\_\_\_\_, by the undersigned duly authorized officer of the Governmental Subdivision (Appanoose County) indicated below:

BY: \_\_\_\_\_

Title: \_\_\_\_\_

Member: Appanoose County

Member Number: 1277

Anniversary Date: 01/01/2026



## Quote Summary

Appanoose County

Anniversary Date: 01/01/2026

Coverage	Contribution	Limit of Coverage	Deductible	Retroactive Date	Coverage Effective
General Liability	\$48,879.00	\$2,000,000	\$0	01/01/2026	01/01/2026
Cyber	\$2,220.00	\$250,000	\$10,000	01/01/2026	01/01/2026
Automobile Liability	\$24,151.00	\$2,000,000	\$0	01/01/2026	01/01/2026
Law Enforcement Liability	\$10,468.00	\$2,000,000	\$3,000	01/01/2026	01/01/2026
Public Officials Wrongful Acts	\$5,277.00	\$2,000,000	\$2,000	01/01/2026	01/01/2026
Excess Liability	\$19,776.00	\$4,000,000		01/01/2026	01/01/2026
Vehicles	\$26,128.00	\$2,863,285	See Schedule	01/01/2026	01/01/2026
Property	\$106,343.00	\$29,986,449	See Schedule	01/01/2026	01/01/2026
Equipment Breakdown	Included	Included	Included	01/01/2026	Included
Crime	\$50.00	\$10,000	\$1,000	01/01/2026	01/01/2026
Bond	\$692.00			01/01/2026	01/01/2026

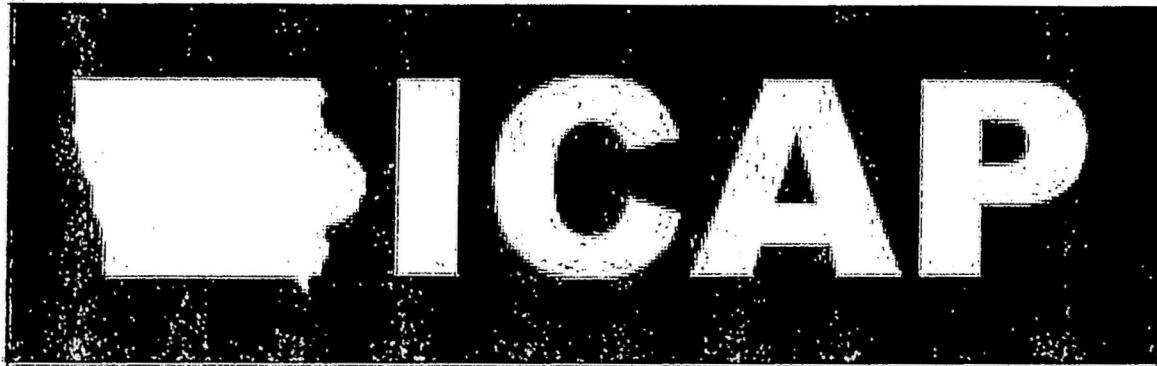
**TOTAL CONTRIBUTION** \$243,984.00

Agency Fee \$2,500.00

**FINAL CONTRIBUTION** \$246,484.00

Excess Liability Options	Contribution	Limit of Liability	Coverage Effective
Excess Liability	\$21,185.00	\$5,000,000	01/01/2026
Excess Liability	\$22,535.00	\$6,000,000	01/01/2026
Excess Liability	\$23,821.00	\$7,000,000	01/01/2026
Excess Liability	\$25,047.00	\$8,000,000	01/01/2026
Excess Liability	\$26,209.00	\$9,000,000	01/01/2026
Excess Liability	\$27,311.00	\$10,000,000	01/01/2026
Excess Liability	\$28,349.00	\$11,000,000	01/01/2026
Excess Liability	\$29,333.00	\$12,000,000	01/01/2026
Excess Liability	\$30,287.00	\$13,000,000	01/01/2026

*This quotation expires on the Proposed Effective Date.*



# Commitment to Continue Membership

I, Appanoose County, do hereby affix my signature to this form and promise to submit the contribution of \$246,484.00 (less attached vouchers if applicable) by \_\_\_\_\_ . In order to fulfill this commitment, our check will be received by the Iowa Communities Assurance Pool, at the address on this form, no later than \_\_\_\_\_ .

Printed Name \_\_\_\_\_

Signature \_\_\_\_\_

Date \_\_\_\_\_

Iowa Communities Assurance Pool  
12951 University Ave,  
Ste 120  
Clive, IA 50325



## Alternate Quote Options

Member name: **Appanoose County**  
Anniversary date: **01/01/2026**  
Coverage period: **01/01/2026 through 01/01/2027**  
Member number: **1277**

### Cyber Liability Limit

CURRENT LIMIT	CURRENT CONTRIBUTION	ALTERNATE LIMIT	ALTERNATE CONTRIBUTION
\$250,000	\$2,220	\$1,000,000	\$4,986

Please note the \$1,000,000 cyber liability limit will be effected the later of the anniversary date or the date option to bind is provided to the ICAP team; this limit cannot be backdated.

**PLEASE ADVISE YOUR ICAP UNDERWRITER OF THE SELECTED DEDUCTIBLES AND LIMITS PRIOR TO SUBMITTING PAYMENT FOR THE CORRESPONDING CONTRIBUTION.**

Once done, please remit your contribution payment online. To do so, visit the ICAP website ([www.icapiowa.com](http://www.icapiowa.com)) and click "Member Pay" at the top right of the page. This will enable you to submit payment via ACH transfer, as required by the Pool; please note there is no fee for utilizing this service.

RESOLUTION NO 2026-3

APPROPRIATIONS AMENDMENT

WHEREAS, Resolution No 2025-28 dated June 16, 2025 set appropriations by department for Fiscal Year 2026, and

WHEREAS, Resolution No 2025-49 dated December 15, 2025 set appropriations for Governmental Funds with FY26 Budget Amendment #1

NOW THEREFORE, BE IT RESOLVED, by the Board of Supervisors of Appanoose County, Iowa to amend Agency Fund appropriations by the following amounts:

<u>Dept# &amp; Name</u>	<u>Amount</u>
58-ADLM EM	\$115,238

The above and foregoing resolution was adopted by the Board of Supervisors of Appanoose County, Iowa on January 5, 2026, the vote thereon being as follows:

AYES:

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NAYS:

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Chairperson, Board of Supervisors

Attest:

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Kelly Howard, Appanoose County Auditor

## **Social Media**

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Appanoose County recognizes that employees may choose to engage in social media networking, this policy is intended to provide guidelines for the use of social media as it relates to our organization.

- Don't share anything that is confidential.
- Refrain from posting items that could reflect negatively on Appanoose County including comments or other posts about drug or alcohol abuse, profanity, off-color or sexual humor, or other inappropriate conduct. Don't use ethnic slurs, personal insults, obscenity, or engage in conduct that would not otherwise be acceptable in the County's workplace.
- Show proper respect for people's privacy.
- Respect the law, including those laws governing defamation, discrimination, and harassment.

Respecting differences, appreciating the diversity of opinions, and speaking or conducting yourself in a professional manner is expected as an Appanoose County employee.



Office of  
**APPANOOSA COUNTY SHERIFF**

**Gary D. Anderson, Sheriff**  
22158 Dewey Rd.  
P.O. Box 474  
Centerville, Iowa 52544  
Phone: 641-437-7100 Fax: 641-437-7107



December 19, 2025

Kelly Howard  
Appanoose County Auditor

Dear Kelly;

Effective December 31, 2025 Timothy Swan will be moved from part-time Jailer to full-time Jailer.

His pay will remain the same current pay of \$32.60 per hour.

If you have any questions please contact me.

Sincerely;

A handwritten signature in black ink that reads "Gary D. Anderson".

Gary D. Anderson, Sheriff

RESOLUTION 2026-\_\_

SALE OF COUNTY'S INTEREST IN CERTAIN REAL PROPERTY

WHEREAS, Appanoose County has an interest in certain real property legally described as follows:

Parcel #330283007560000

COAL E 1/2 SE 16-67-16 in Appanoose County, Iowa (lying under Parcels 330283000240000 & 330283000250000)

WHEREAS, Appanoose County is desirous of disposing of its interest in the above legally described property by transferring ownership to: Donald F. Ballanger Revocable Trust in the amount of One Hundred dollar(s) all its right, title, interest, estate, claim and demand, in the above described real estate.

WHEREAS, the Board is desirous of disposing of the County's interest in the real property as required by Iowa Code Section 331.361; has held a public hearing on the proposed property sale in accordance with Iowa Code Section 331.305; has published notice of the time and place of the public hearing on the proposed property sale; and has solicited public comment and input on the proposed property sale prior to finally acting on such proposal.

NOW, THEREFORE, BE IT RESOLVED that payment is due by the close of business on the day of passage of this resolution or this sale is null and void and this resolution shall be rescinded.

BE IT FURTHER RESOLVED that, after a public hearing on the matter, the Appanoose County Board of Supervisors resolves to execute a Quit Claim Deed to transfer any ownership it may have to the owner(s) named above, all its right, title, interest, estate, claim and demand, in the above described real estate in Appanoose County, Iowa.

PASSED AND APPROVED this 5<sup>th</sup> day of January 2026

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Jeff Kulmatycki  
Chairperson, Board of Supervisors

ATTEST:

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Kelly Howard, Appanoose County Auditor

# CONTRACT

12/18/2025 12:1

**Letting Date:** December 16, 2025

**Contract ID:** 04-C004-131

**Call Order:** 003

**County:** APPANOOSE

**Project Engineer:** APPANOOSE COUNTY

**Cost Center:** 801000

**Object Code:** 890

**DBE Commitment:** \$0.00

**Contract Work Type:** BRIDGE REPLACEMENT - CCS

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This agreement made and entered by and between the Contracting Authority,

APPANOOSE COUNTY

and Contractor,

IOWA BRIDGE & CULVERT, L.C. (IO081)

City: WASHINGTON

State: IA

It is agreed that the notice and instructions to bidders, the proposal filed by the Contractor, the specifications, the plans, and any, for project(s) listed herein, together with Contractor's performance bond, are made a part hereof and together this instrument constitute the contract. This contract contains all of the terms and conditions agreed upon by the parties hereto.

Contractor, for and in considerations of \$ 808,974.30 payable as set forth in the specifications constituting a part of this contract, agrees to construct various items of work and/or provide various materials or supplies in accordance with the plans and specifications therefore, and in the locations designated in the Notice to Bidders.

Contractor certifies by signature on this contract, under pain of penalties for false certification, that the Contractor complied with Iowa Code Section 452A.17(8) as amended, if applicable, and Iowa Code Section 91C.5 (Professional Registration Number), if applicable.

In consideration of the foregoing, Contracting Authority hereby agrees to pay the Contractor promptly and according to the requirements of the specifications the amounts set forth, subject to the conditions as set forth in the specifications.

It is further understood and agreed that the above work shall also be commenced or completed in accordance with the Contract Time of this Contract and assigned Notes.

To accomplish the purpose herein expressed, the Contracting Authority and Contractor have signed this instrument.

For Federal-Aid Contracts the Contractor certifies that each subcontract is evidenced in writing and that it contains pertinent provisions and requirements of the contract.



12/18/2025

**Contract Prepared by  
Contracts and Specifications Bureau**

**Contract Project(s)**

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**Contract ID:** 04-C004-131

**Call Order:** 003

**Letting Date:** December 16, 2025

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**Project Number:** BROS-C004(131)-5F-04

**County:** APPANOOSE

**Project Work Type:** BRIDGE REPLACEMENT - CCS

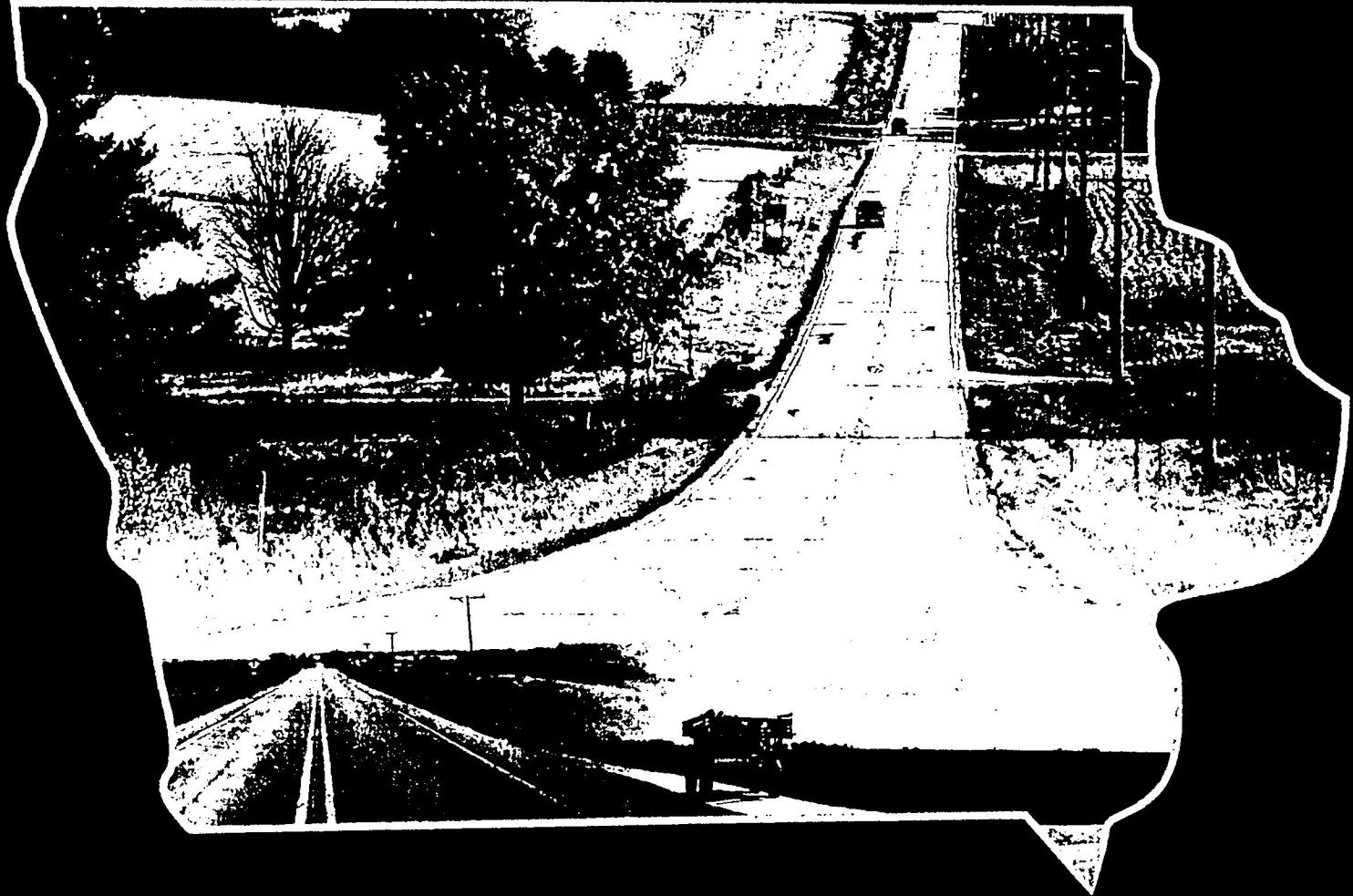
**Location:** On 130th Ave, Over Cooper Crk, from HWY J46 N 1.25 miles to Bridge S10 T68N R19W

**Route:** 130TH AVE

**Federal Aid - Predetermined Wages are in Effect**

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# APPANOOSOE COUNTY



**Safety Action Plan**  
July 2025

# Appanoose County Safety Action Plan

## APPANOOSE COUNTY SAFETY ACTION PLAN

*Prepared for:*

### APPANOOSE — COUNTY —

1200 Highway 2 West  
Centerville, IA 52544

*Prepared by:*

### Kimley»Horn

Kimley-Horn and Associates, Inc.  
767 Eustis Street  
Suite 100  
Saint Paul, MN 55114  
651.645.4197

*This document, together with the concepts and designs presented herein, as an instrument of service, is intended only for the specific purpose and client for which it was prepared. Reuse of and improper reliance on this document without written authorization and adaptation by Kimley-Horn and Associates, Inc. shall be without liability to Kimley-Horn and Associates, Inc.*

July 2025  
017842001  
Appanoose County Safety Action Plan

Page | i

# Appanoose County Safety Action Plan

## ACKNOWLEDGEMENTS

The Appanoose County employees and partners were instrumental in the development, review, and refinement of this Safety Action Plan. Iowa County Engineers Association (ICEA) and Kimley-Horn would like to express their appreciation to the supporting staff and partners for their participation and contributions. The identified partners are responsible for monitoring and implementing the plan in collaboration with ICEA and the Iowa DOT.

### Iowa County Engineers Association

Andrew McGuire, Vice President  
Brian Moore, Executive Director  
Lindsey Schroeder, Grants Coordinator  
Lee Bjerke, Secondary Roads Research Engineer

### Consultant Team

Kimley-Horn  
InTrans  
LT Leon

### Partners

Brad Skinner, County Engineer  
Kenzie Milani, Assistant Engineer  
Nate Shilling, Assistant Engineer  
Gary D. Anderson, Sheriff  
Jeff Kulmatycki, Board of Supervisors  
Jessi Moore, Moravia First Responders  
John Hatfield, Mystic  
Kristopher L. Laurson, Appanoose County Public  
Mark Taylor, Centerville Schools Superintendent  
Mike Boyle, Emergency Management  
Mike Lamb, ADLM Emergency Management Agency  
Rebecca Pfannebecker, Appanoose County Public Health  
Roger Dyke, Road Superintendent  
Ryan Moore, Moravia Fire Department  
Sherman Opperman, Wastewater  
Tom Demry, Police Chief  
Vern Milburn, Centerville Fire Department

## STATUTORY NOTICE

### 23U.S.C. § 407: US Code - Section 407: Discovery and admission as evidence of certain reports and surveys

Notwithstanding any other provision of law, reports, surveys, schedules, lists, or data compiled or collected for the purpose of identifying, evaluating, or planning the safety enhancement of potential accident sites, hazardous roadway conditions, or railway-highway crossings, pursuant to sections 130, 144, and 148 of this title or for the purpose of developing any highway safety construction improvement project which may be implemented utilizing Federal-aid highway funds shall not be subject to discovery or admitted into evidence in a Federal or State court proceeding or considered for other purposes in any action for damages arising from any occurrence at a location mentioned or addressed in such reports, surveys, schedules, lists, or data.

# Appanoose County Safety Action Plan

## E. EXECUTIVE SUMMARY

In the United States over 40,000 people lost their lives in motor vehicle crashes in 2023. According to the Federal Highway Administration (FHWA), rural fatalities account for 40 percent of all fatalities across the United States, yet less than 20 percent of the population lives in rural areas. In addition, the fatality rate on rural roads is 1.5 times higher than the fatality rate on roads in urban areas, resulting in a focus on rural road safety.

In Iowa, while county roads account for 17% of the total statewide vehicle miles of travel (VMT), they account for 78% of the mileage and 35% of the fatal and serious injury crashes. These serious crashes are overrepresented based on VMT and are spread over an extensive roadway network. County road crash patterns are typically characterized by similar types of crashes that occur at unique locations. In Appanoose County, there was an average of 4.8 fatal and serious injury crashes per year on 750 miles of county roads between 2019-2023. Therefore, Appanoose County, in consultation with partners, prepared this Comprehensive Safety Action Plan (SAP) to present a holistic, well-defined strategy to reduce roadway fatalities and serious injuries in the county. Consistent with strategies included within Iowa's Five-Year Strategic Highway Safety Plan (SHSP) 2024-2028, this SAP identifies high-risk locations and prioritizes strategies to address them, allowing for the proactive implementation of safety countermeasures. The County has also pledged their commitment to a goal zero roadway fatalities and serious injuries by 2050. The signed pledge is included in Appendix A.

### E.1. Appanoose County

Appanoose County is located in southeastern Iowa and was named for the Meskwaki Chief who led the Native American Tribes advocating peace during the Black Hawk War. According to the 2020 census, the population of Appanoose County is 12,317. The county seat is Centerville, which is home to Iowa's largest historic town square, with 119 buildings on the National Historical Record. Appanoose County contains Lake Rathbun, one of the largest lakes in Iowa and ranks as a top fishing and hunting destination in the region with over 20,000 acres of public land managed by the U.S. Army Corps of Engineers. According to the Iowa Department of Transportation (Iowa DOT), the county maintains 750 miles of county roads which includes 111 miles of paved roads. From 2019 to 2023 there were 352 crashes on Appanoose county roads of which 24 crashes resulted in fatal and serious injuries.

*“Reducing rural roadway departure crashes requires an integrated, disciplined approach. A safety action plan is a powerful way to prioritize safety improvements and justify investment decisions.*

*A formal plan will also help to communicate more clearly with stakeholders and access funding opportunities.”*

**FHWA - Office of Traffic Safety**

# Appanoose County Safety Action Plan

## E.2. Safe Streets and Roads for All (SS4A) Program

This SAP was prepared with funding from the Safe Street and Roads for All (SS4A) discretionary program as well as a local match from Iowa DOT Traffic & Safety Bureau. The Iowa County Engineers Association (ICEA), with lead applicant Mahaska County, received an SS4A planning grant to prepare SAPs for 97 counties in the state. The Bipartisan Infrastructure Law (BIL) established the SS4A discretionary program to fund improvements and strategies to prevent roadway fatalities and serious injuries of all users of highways, streets, and roadways: pedestrians, bicyclists, public transportation users, motorists, personal conveyance and micro-mobility users, and commercial vehicle operators. The SS4A program supports the U.S. Department of Transportation's (USDOT's) National Roadway Safety Strategy (NRSS) and a goal of zero roadway deaths using a Safe System Approach. The program includes \$5 billion in appropriated funds over five years: 2022-2026. This SAP meets eligibility requirements that allow local jurisdictions to apply for implementation grants and additional funding through the USDOT SS4A discretionary program.

### E.2.1. Safe System Approach

The USDOT has adopted a Safe System Approach as the guiding paradigm to address roadway safety. The Safe System Approach has been embraced as an effective way to address and mitigate the risks inherent in our complex transportation system. It works by building and reinforcing multiple layers of protection to both prevent crashes from happening in the first place and minimize the harm caused to those involved when crashes do occur. The Safe System Approach is founded on the principles that humans make mistakes and that human bodies have limited ability to tolerate crashes. It provides a holistic and comprehensive approach to roadway safety and is governed by the framework shown in Figure E-1 to make places safer for people. The Safe System Approach is a shift from the conventional approach to roadway safety because it focuses on both human mistakes and human vulnerability, and designs for a system with many redundancies in place to protect everyone.

### E.2.2. National Roadway Safety Strategy (NRSS)

USDOT's NRSS is a comprehensive approach to reduce fatal and serious injuries on highways, roads, and streets. This strategy outlines the USDOT's long-term goal of reaching zero roadway fatalities, the adoption of the Safe System Approach, and actions the department will take to target urgent problems. The NRSS states that across the nation, rural roads face safety impacts that largely outnumber their relative population and number of miles traveled. This leads to a fatality rate that is approximately two times higher on rural roads than on urban roads.

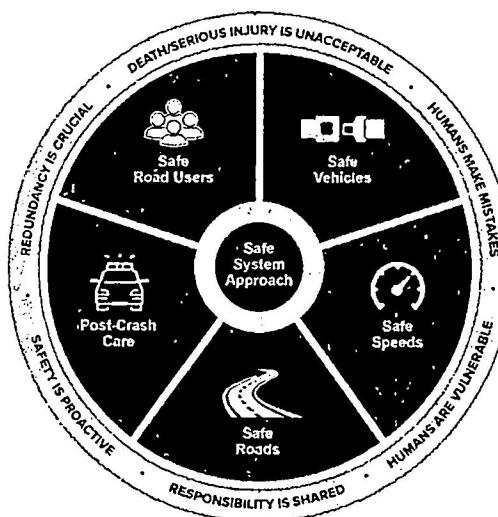


Figure E-1 - USDOT Safe System Approach

# Appanoose County Safety Action Plan

## E.3. What is an SAP?

A Safety Action Plan (SAP) is intended to result in holistic, well-defined strategies intended to reduce roadway fatalities and serious injuries within a specific locality, tribal area, or region. SAPs can take many forms; however, to be eligible for Implementation and/or Planning and Demonstration funding through the USDOT SS4A discretionary grant program, the SAP is required to be completed within the time period specified for the Notice of Funding Opportunity (NOFO) period (generally within the last five years) and must include the following two components: (1) Safety Analysis and (2) Strategy and Project Selections, as well as at least three of the following elements:

- Leadership commitment and goal setting
- Planning structure
- Engagement and collaboration
- Policy and process changes
- Progress and transparency

More information about SAPs is available on the [USDOT SS4A website](#).

This SAP uses a risk factor analysis to identify and prioritize locations for proactive safety improvements that can be implemented by the county, allowing practitioners to make informed, prioritized safety decisions. The recommendations focus on systemic transportation improvements with high crash reduction benefits and include driver-related countermeasures.

The planning process takes into consideration constraints within the local county network and incorporates feedback from the County Engineer and local stakeholders, including partners within Iowa's 5 Es of safety (Engineering, Emergency Response, Education, Enforcement, and Everyone), as shown in Figure E-2. While engineering improvements can make the roadways safer, engineering improvements alone cannot prevent all motor vehicle crashes.

According to the National Highway Traffic Safety Administration (NHTSA), over 90 percent of all crashes are the result of driver-related factors. Because such a high percentage of crashes are a result of driver-related factors, making roadways safer requires all five Es to be involved.



Figure E-2 - Iowa's Five Es of Safety

# Appanoose County Safety Action Plan

## E.4. SAP Development Process

The development of this SAP includes seven primary steps as illustrated in Figure E-3. More detailed descriptions of the process are included in subsequent sections of this document.

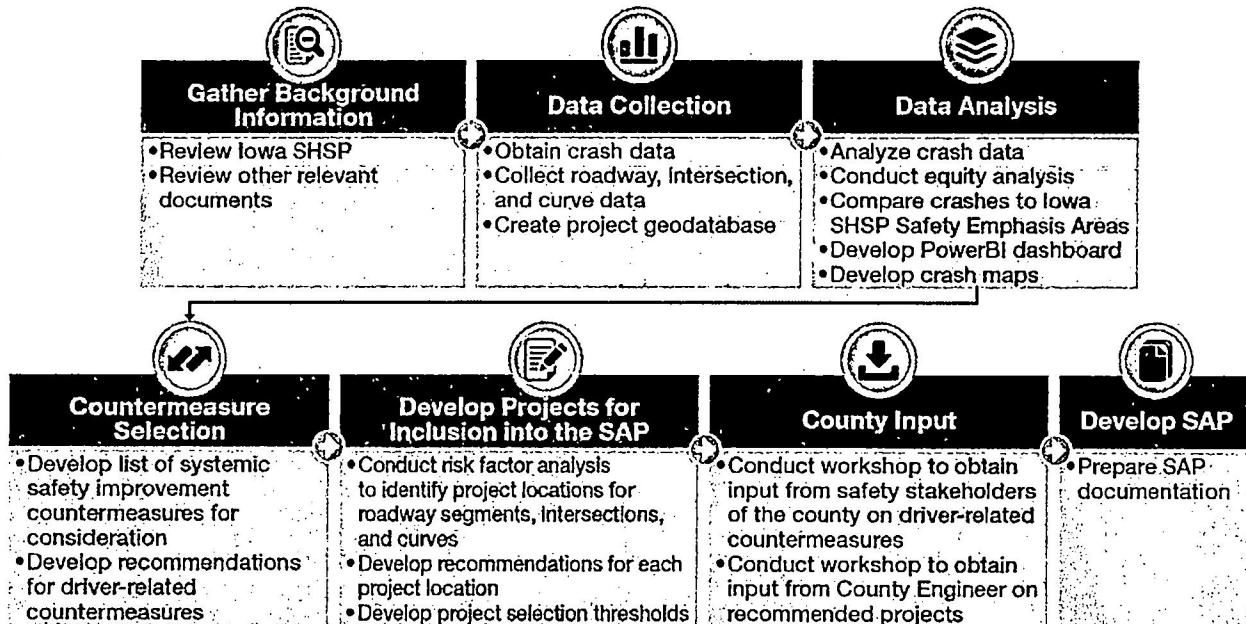


Figure E-3 - SAP Project Process

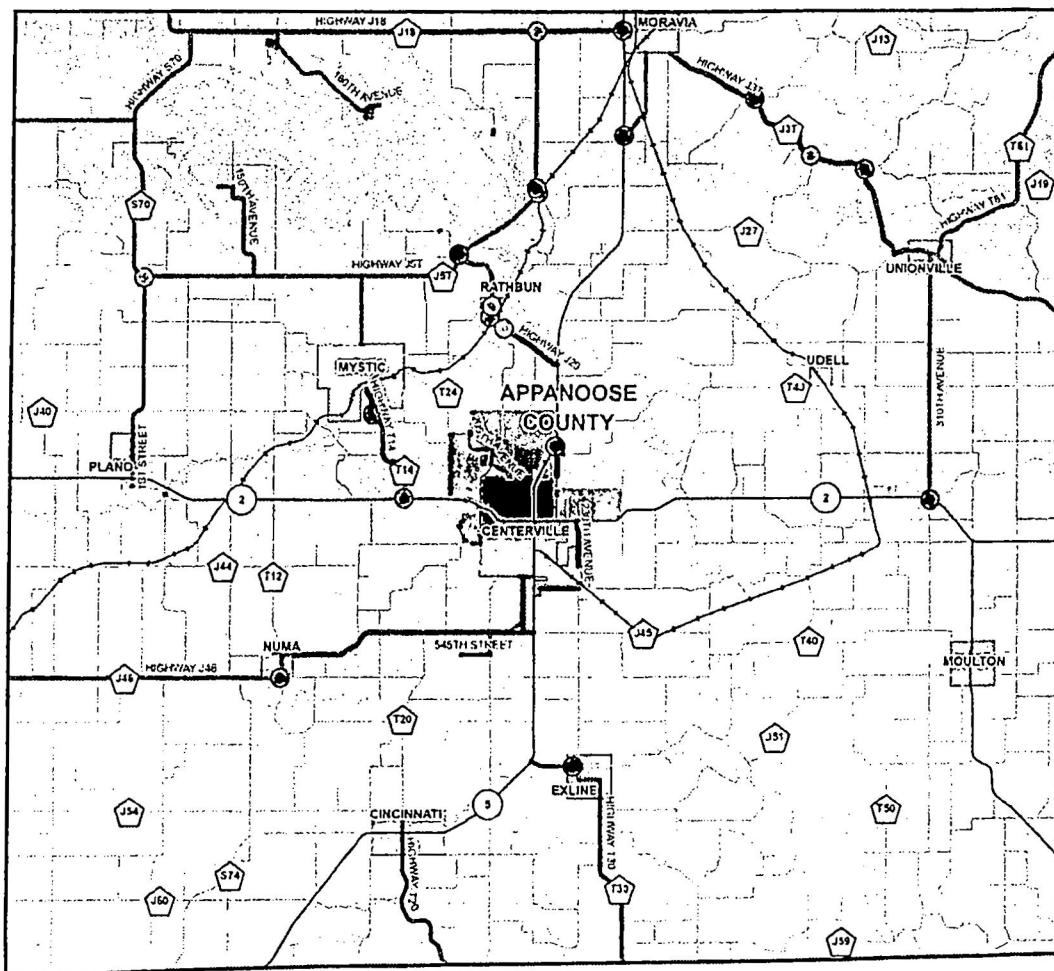
## E.5. Recommendations

This SAP identifies both engineering and driver-related countermeasures intended to be implemented over the next five to ten years. The following sections summarize the recommended countermeasures and improvements for Appanoose County.

### E.5.1. Engineering Countermeasures

Systemic safety improvement projects were developed with input from the county for high-ranking roadway segments, intersections, and horizontal curves on Appanoose County paved roads. Each project location is shown in Figure E-4, and Table E-1 provides a cost summary of the recommended projects. Detailed information for each safety countermeasure is provided in Section 6, as well as in Appendix B1, Appendix C1, and Appendix D1. Detailed information for each project is provided in Section 6, as well as in project sheets in Appendix B2, Appendix C2, and Appendix D2 for roadway segments, intersections, and horizontal curves, respectively. These sheets may require updating for funding applications in future years. The County Engineer may also make changes to the prepared project sheets based on local knowledge of the site, available funding, and/or specific needs.

## Appanoose County Safety Action Plan



The information contained in this map is based on the Iowa DOT RAMS Database (August 2023).

### Legend

- County Paved Roads
- County Unpaved Roads
- State Roads
- Corporate Limits
- Underserved Communities

### Locations with Project Recommendations

- County Paved Segments
- County-County/County-Other Intersections
- County-State Intersections
- County Paved Curves

N

Figure E-4 - Appanoose County Prioritized Project Locations Selection Summary

# Appanoose County Safety Action Plan

Table E-1 - Engineering Countermeasure Cost Summary

Facility Type	Number of Locations	Estimated Project Cost
Segment	10	\$8,467,000
Intersection	10	\$946,000
Curve	10	\$411,000
<b>Total Improvement Costs</b>	<b>30</b>	<b>\$9,824,000</b>

## E.5.2. Driver-Related Countermeasures

A workshop was conducted in Appanoose County on Monday, February 10, 2025, to discuss driver related crashes occurring in the county and to identify strategies aimed at improving driver behavior to enhance road safety. A wide range of individuals were invited to the workshop, including elected officials, partner agencies that operate within the County, stakeholders representing the 5 Es of traffic safety, and the general public. The flyer used to publicize the workshop and the sign-in sheet is included in Appendix F. A summary of the workshop discussion is provided in Section 5.2. Based on these discussions, the status of implementing driver-related strategies in the county is summarized in Table E-2. It is recommended that the county partner with all five Es of safety to implement countermeasures that are not currently underway/ongoing and look for opportunities to introduce additional countermeasures that are not currently being implemented.

# Appanoose County Safety Action Plan

Table E-2 - County Driver-Related Countermeasures Summary

Countermeasure	Status
Speed Related	
Conduct targeted speed enforcement	Opportunity
Prosecute and impose sanctions on drivers not obeying school bus stop bars	Underway/Ongoing
Conduct education and awareness campaigns	Underway/Ongoing
Occupant Protection	
Conduct targeted enforcement of restraint use	Opportunity
Instruction in proper child restraint use	Ongoing/Opportunity
Check for proper child restraint use in all motorist encounters	Ongoing/Opportunity
Positive reinforcement	Underway/Ongoing
Conduct education and awareness campaigns	Underway/Ongoing
Younger Drivers	
Enforcement of minor school license and graduated driver's license laws	Underway/Ongoing
Additional training in schools	Ongoing/Opportunity
Conduct education awareness campaigns	Ongoing/Opportunity
Impairment Involved	
Conduct targeted OWI enforcement	Ongoing/Opportunity
Compliance checks for alcohol sales	Ongoing/Opportunity
Alternative transportation choices	Opportunity
Prosecute, impose sanctions on, and treat OWI offenders	Ongoing/Opportunity
Conduct education and awareness campaigns	Ongoing/Opportunity
Older Drivers	
Promote safe mobility choices	Ongoing/Opportunity
Encourage external reporting of at-risk drivers to licensing authorities	Opportunity
Conduct education and awareness campaigns	Ongoing/Opportunity
Distracted Driving	
Visibly enforce existing statutes to deter distracted driving	Ongoing/Opportunity
Agency policy for hands-free devices	Opportunity
Mobile simulator for distracted driving	Opportunity
Conduct education and awareness campaigns	Completed in the Past

# Appanoose County Safety Action Plan

## E.6. Implementation

The SAP project aims to provide a document that is both practical and frequently referenced by the county for requesting funding and completing traffic safety improvement projects on county-maintained roads. The following outlines key opportunities that can be used to implement the recommendations included within this plan. ICEA staff is available to assist counties in identifying and pursuing funding opportunities.

**SS4A Implementation Grant:** With the completion of this SAP, Appanoose County is eligible to apply for additional funding through the SS4A program. An SS4A Implementation Grant provides federal funds to implement projects and strategies identified in an SAP to address roadway safety issues, including infrastructural, behavioral, and/or operational activities. The county should consider applying for an Implementation Grant to secure funding to implement the engineering projects and driver-related strategies recommended in this plan.

**Iowa Transportation Funding Opportunities:** The county should leverage funding opportunities available through Iowa DOT local funding programs such as Highway Safety Improvement Program - Local (HSIP-Local) or the Traffic Safety Improvement Program (TSIP) to implement the projects identified in this plan. The various funding opportunities are outlined in **Section 2.3**.

**Five-Year Transportation Improvement Program:** The county should review projects within the five-year program and consider including safety recommendations from the project sheets into those projects, where applicable. In future cycles of the program, it is recommended that safety projects included on the project sheets are considered for inclusion.

**Maintenance Activities:** Maintenance activities and upcoming design projects offer a great opportunity to incorporate safety countermeasures into already funded projects, often with minimal increases to the overall project cost. As such, it is recommended that when the county is designing projects and/or addressing a maintenance issue, the countermeasure selection thresholds (detailed in **Section 6.1.3**) are reviewed and countermeasures appropriate for the location are incorporated into the design. Doing so can help prioritize projects and emphasize safety in design and maintenance activities. In addition, the countermeasure information within this document should be used to provide instruction or education to maintenance crews about their ability to enhance safety in the county through their work.

**Countywide Partnerships:** It is recommended that the County continue to foster cooperation with safety stakeholders and look for opportunities to improve and expand the implementation of driver-related countermeasures.

## E.7. Next Steps

The county should continue its history of implementing safety improvement projects annually. Based on current funding levels, it is anticipated that many of the engineering improvements listed in this plan could be implemented within five to ten years, or sooner. Additionally, this SAP should be updated within five to ten years to reflect improvements that have been implemented, additional availability of roadway feature data, and changes in crash types and patterns.

## TABLE OF CONTENTS

### INTRODUCTION

#### PROJECT INFORMATION

- A. Geographic Description of Revitalization District
- B. Existing Valuations According to County Assessor
- C. Property Owners
- D. County Services
- E. Land Use
- F. Applicable Revitalization
- G. Qualifications of Eligibility
- H. Tax Exemption
- I. Relocation
- J. Outside Funding Assistance
- K. Application for Prior Approval
- L. Repeal of Ordinance
- M. Update and Amendment of the Revitalization Plan

#### APPENDICES:

- Appendix A. District Boundary Map
- Appendix B. County Zoned Area Map
- Appendix C. Resolution of Finding
- Appendix D. Resolution on Procedures of Public Hearing Notices
- Appendix E. Notice of Public Hearing
- Appendix F. Ordinance Adopting Revitalization Plan
- Appendix G. Application for Tax Abatement
- Appendix H. Chapter 404 Urban Revitalization

## INTRODUCTION

In 1979, the Iowa legislature enacted into law the Urban Revitalization Act giving county governing bodies the authority to designate an area or areas of a county as Urban Revitalization Areas. Under the Act and the 1996 Amendments, qualified real estate within the designated area may be eligible to receive a total or partial exemption from property taxes on improvements for a specified number of years. The primary intent of this bill is to provide communities with a long-term increase or stabilization in their tax base by encouraging rehabilitation or new construction which might not otherwise have occurred.

Section 404.1 of the Code of Iowa provides the Board of Supervisors may designate an area of the County as a Revitalization Area if that area is any of the following:

1. An area in which there is a predominance of buildings or improvements, whether residential or non-residential, which by reason of dilapidation, deterioration, obsolescence, inadequate ventilation, light, air, sanitation or open spaces, high density of population and overcrowding, the existence of conditions which endanger life or property by fire and other causes or a combination of such factors, is conductive to ill health, transmission of disease, infant mortality, juvenile delinquency or crime, and which is detrimental to the public health, safety or welfare
2. An area which by reason of the presence of a substantial number of deteriorated or deteriorating structures, predominance of defective or inadequate street layout, incompatible land use relationships, faulty lot layout in relation to size, adequacy, accessibility of usefulness, unsanitary or unsafe conditions, deterioration of site or other improvements, diversity of ownership, tax or special assessment delinquency exceeding the actual value of the land, defective or unusual conditions of title, or the existence of conditions which endanger life or property by fire and other causes, or a combination of such factors, substantially impairs or arrests the sound growth of a municipality, retards the provision of housing accommodations or constitutes an economic or social liability and is a menace to public health, safety or welfare in its present condition and use.
3. An area in which there is a predominance of buildings or improvements which by reason of age, history, architecture or significance should be preserved or restored to productive use.
4. An area which is appropriate as an economic development area as defined in Section 403.17.

The Appanoose County Revitalization Plan for commercial and residential properties within the unincorporated areas of the county was prepared to enable local property owners and the county to take advantage of legislation signed by the Governor of Iowa on May 10, 1979, and amended in 2015. The act provides Appanoose County the opportunity to influence its growth by stimulating investment for the private sector. The tax exemptions induce investment by reducing the tax increases that would normally result from making improvements to real estate.

After the exemption schedule is completed, the individual property will be fully taxed, thus completing the philosophy that tax incentives are used to improve their property with the long-term county goal of increasing the tax base.

Criteria were established which must be met by a County exercising the authority conferred in the act. Appanoose County Board of Supervisors adopted a resolution finding a need for the establishment of a Revitalization District (See Appendix C)

#### **PROJECT INFORMATION**

##### **A. Geographic Description of the Revitalization District:**

The entire area within the unincorporated areas of Appanoose County, Iowa as established on January 1, 2025 shall be the Revitalization District (to be referred to "district"). The district shall exist from \_\_\_\_\_ until the County Board of Supervisors deem it no longer necessary.

Appendix A is a map of the unincorporated areas of Appanoose County. Appendix B is a zoned map.

##### **B. Existing Valuations according to County Assessor:**

Valuations of each commercial and residential parcel within Appanoose County Revitalization District, and the total assessed value of the properties in the district will be kept by the County Assessor at the County Courthouse.

##### **C. Property Owners:**

The names and addresses of the property owners for each parcel identified within the Appanoose County Revitalization District will be kept by the County Assessor at the County Courthouse.

##### **D. County Services:**

Appanoose County currently provides police, limited solid waste disposal, full recycling services and other normal county services to all developed parcels and residents within the district.

##### **E. Zoning and Land Use: - Lake Area Ordinances**

All Zoning Regulations in the NW corner of Appanoose County, Rathbun Lake Area applies to this Revitalization District. (map area Appendix B).

##### **F. Applicable Revitalization:**

The purpose of this Revitalization plan is to stimulate the development of more commercial and residential structures and improve existing structures and equipment.

The need for increased commercial business, industry, employment and residential housing has been identified by the Board of Supervisors. Economic development and improvement in conditions of existing and new structures will be the basis for the abatement of taxes, commercial and residential improvements in the Revitalization District. Commercial property can only be included after the County, and the property owner enter into a written assessment agreement per code of Iowa Section 404.3C

The County estimates that the project will remain a designated Revitalization Area from \_\_\_\_\_ until the Board of Supervisors deem Revitalization has been achieved or economic situations are such that the continuation is no longer a benefit to the county.

**G. Qualifications of Eligibility:**

Improvements are eligible for the tax abatement plan provided they satisfy all of the following requirements.

**1. Residential improvements will consist of:**

- a. New Construction of a primary residential structure
- b. New modular or manufactured home placed on a vacant lot
- c. Accessory residential structures when applied for abatement in conjunction with a primary residential structure
- d. Substantial rehabilitation of 15% or more of the value of a primary residential structure

**2. Commercial improvements will consist of:**

- a. Construction of a new structure
- b. Rehabilitation or additions to existing structures classified as commercial real estate; providing

that improvements consisting of rehabilitation or additions to existing buildings increase the actual

value of the qualified real estate by at least 15%

**3. All improvements must be added during the time the area is designated as a Revitalization Area**

**4. All improvements must be completed in accordance with all regulations of Appanoose County**

For the purpose of this Plan and to be eligible for the benefits that are included as a part of it, *the "date of beginning"* for the activities described above shall not be prior to \_\_\_\_\_

The *"date of beginning of new construction of a building"* means the date on which occurs the first placement of permanent construction materials which are to become part of a building, such as pouring of slabs or footings, or any work beyond the stage of excavation.

**H. Tax Exemption Schedule:**

Each property owner may implement upon application and approval by the Appanoose County Board of Supervisors as follows:

All qualified real estate is eligible to receive 3-year 100% exemption from the taxation on the actual value added by the improvements. The amount of partial exemption is equal to 100% of the actual value added by improvements determined as follows:

Option	3-year abatement *
Year of Schedule	% of New Taxes Abated
1	100%
2	100%
3	100%

\*This abatement shall not apply to property tax levies imposed by school districts on residential property after July 1, 2024, as stated in Iowa Code Section (404.3D)

**I Relocation: Per Iowa Code 404.6**

In the event relocation occurs as a result of the tax abatement program, the following provisions must be met:

1. **Benefits:** Upon application for and verification of eligibility for the tax abatement to a property owner by the County, qualified tenants in designated area, whose displacement is due action on the part of a property to qualify for said tax abatement under this Plan, shall be compensated by the property owner for one month's rent and for the actual reasonable moving and related expenses.
2. **Eligibility:** "Qualified Tenant" as used in this Plan, shall mean legal occupant of a residential dwelling unit which is located within the district and who has occupied the same dwelling unit continuously for one year prior to the Counties adoption of this plan.

**3. Actual reasonable moving and related expenses for which a qualified tenant of a dwelling unit is entitled to include:**

- a. Transportation of the displaced person and personal property for the displacement to the replacement site. Transportation costs for a distance beyond twenty-five miles are not eligible.
- b. Packing, crating, and unpacking personal property
- c. Disconnecting, dismantling, removing, reassembling and reinstalling relocated household appliances and other personal property.

**4. Least costly approach:** the amount of compensation for an eligible expense shall not exceed the least costly method of accomplishing the objective of the compensation without causing undue hardship to the displaced tenant and/or landlord.

---

**J. Outside Funding Assistance:**

The county may seek Federal and/or State grant or loan programs in developing proposed projects. Federal programs are available through the department of Housing and Urban Development (HUD) and USDA Rural Development. State programs are available through the Iowa Finance Authority and the Iowa Department of Economic Development.

**K. Application and Prior Approval:**

A person must submit a proposal for an improvement project to the Board of Supervisors to receive prior approval for a tax exemption on the project. The County Supervisors shall, by resolution, give its prior approval for an improvement project if the project is in conformance with the plan for revitalization. Such prior approval shall not entitle the owner to exemption from taxation until the improvements have been completed and found to be qualified real estate; however, if the proposal is not approved, the person may submit an amended proposal for the Board of Supervisors to approve or reject. All prior approvals for an improvement project shall be effective for a period of one year from the date of prior approval by the county; if construction has not begun by the date, prior approval is null and void.

The Application shall contain, but not be limited to, the following information:

1. The nature of improvement
2. The cost of improvement
3. The estimated or actual date of completion
4. The tenants that occupied the owner's building on the date the County adopted the resolution of finding.

The Board of supervisors shall approve the application, subject to review by the local assessor, if the project is in conformance with the plan for revitalization developed by the County, is located within a designated Revitalization Area, and if the improvements were made during the time the area was so designated. The Board of supervisors shall forward for review all approved applications to the appropriate local assessor by February 1st of each year. Applications for exemptions during succeeding years on approved projects shall not be required.

A sample application form can be seen in Appendix G or this plan.

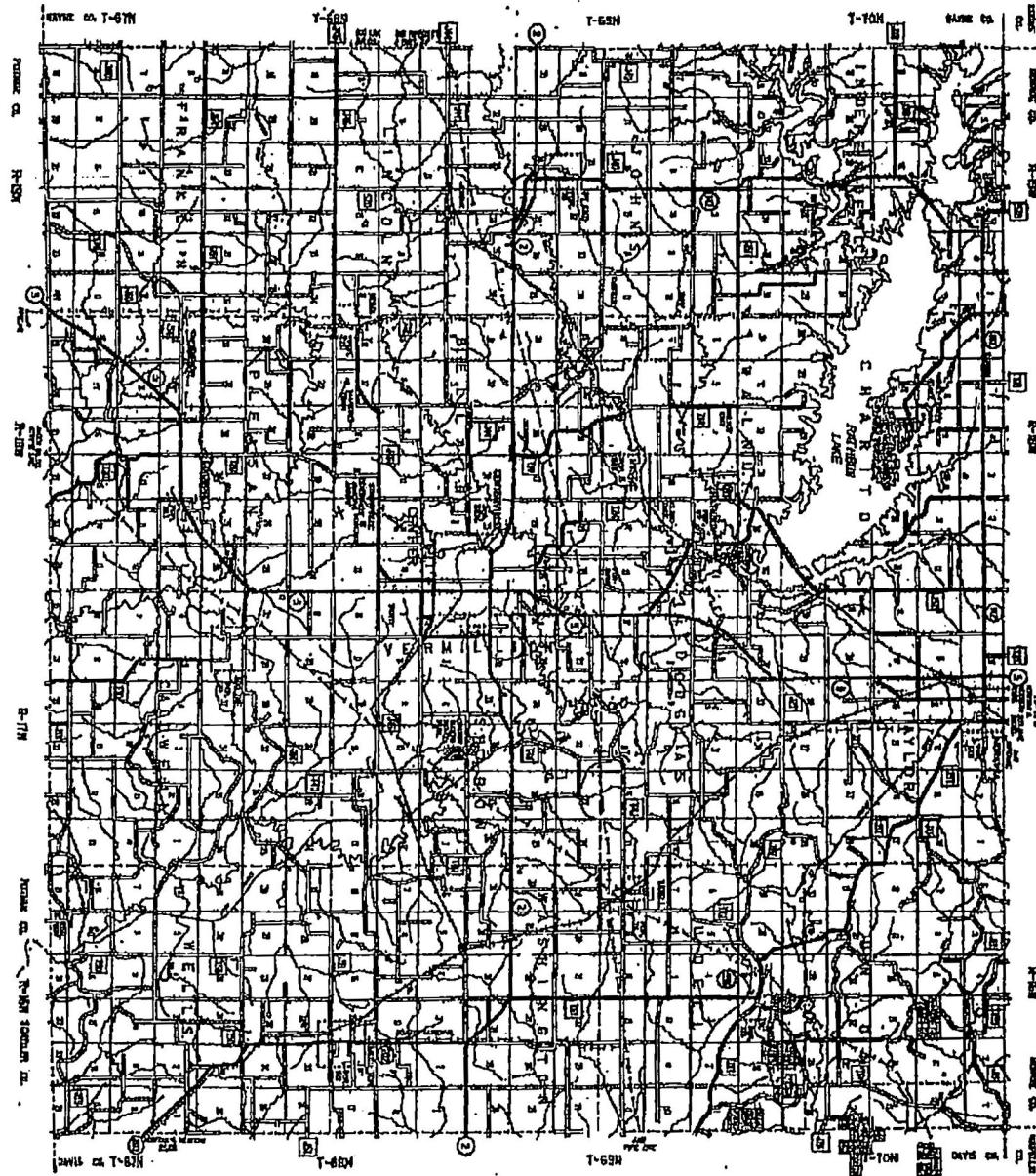
**L. Repeal of Ordinance:**

As stated in Section of 404.7 of the Code of Iowa, the governing body of Appanoose County may repeal the ordinance establishing the Revitalization Area when, in the opinion of the governing body, the desired level of revitalization has been attained, or economic conditions are such that the continuation of the exemption granted by this chapter would cease to be of benefit to the county. In that event, all existing exemptions shall continue until their expiration (Refer to Section H of this plan).

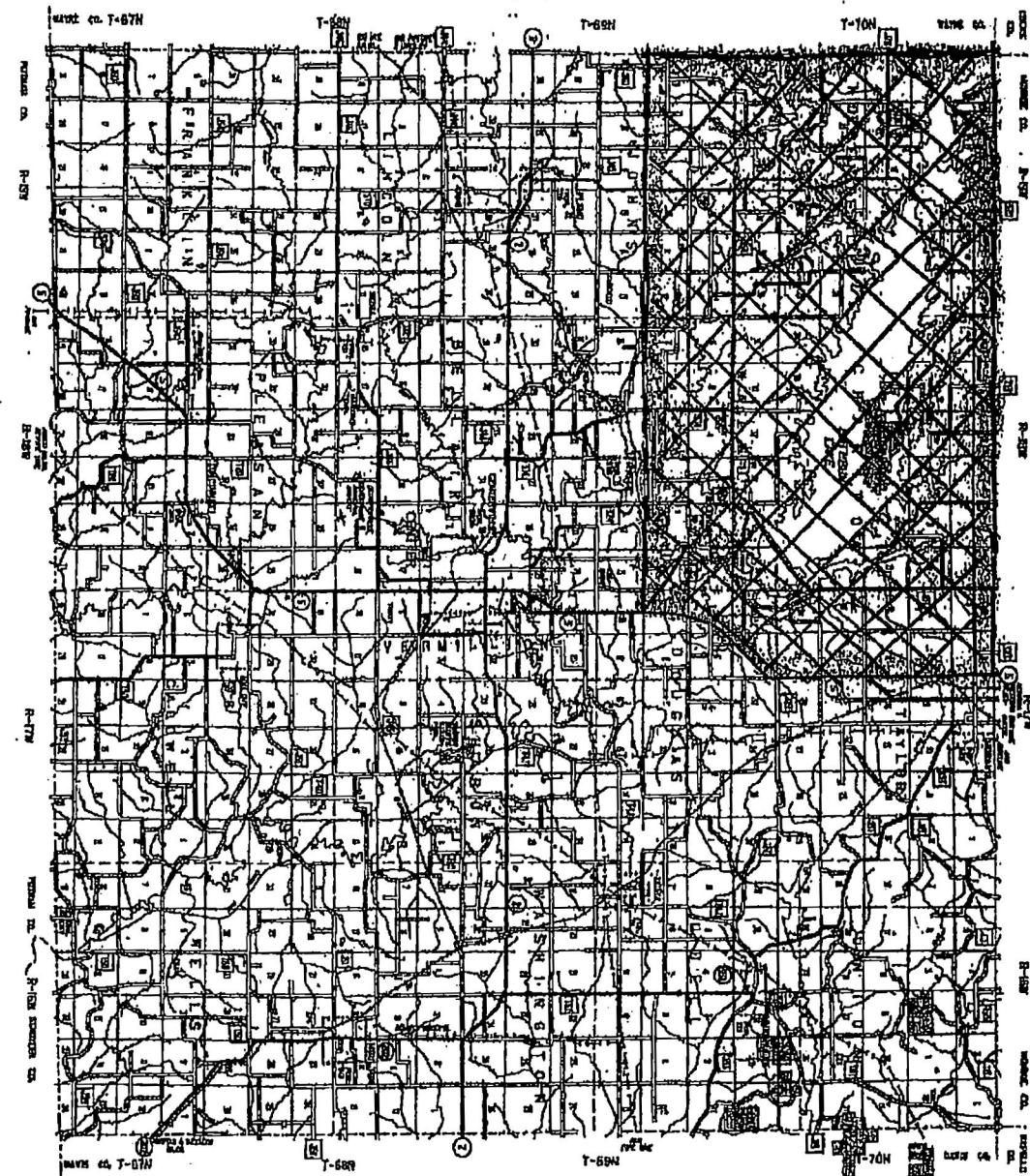
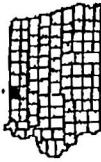
**M. Update and Amendment of the Revitalization Plan:**

This plan may be updated or amended, as necessary, at any time throughout its effective period specified in Section A by action of the Board of Supervisors, to provide continued benefits to Appanoose County.

**Appendix A: District Boundary Map  
UNINCORPORATED AREA OF APPANOOSA COUNTY**



**Appendix B: District Boundary Map  
ZONED AREA  
UNINCORPORATED AREAS OF APPANOOSOE COUNTY**



# Appendix C

Resolution 2025-45

## Resolution of Finding

RESOLUTION FINDING THAT APPANOOSE COUNTY MEETS THE URBAN REVITALIZATION AREA DESIGNATION CRITERIA OF SECTION 404.1, CODE OF IOWA. AND THAT THE DEVELOPMENT AND/OR REDEVELOPMENT, OR COMBINATION THEREOF IS NECESSARY IN THE INTERESTS OF PUBLIC HEALTH, SAFETY OR WELFARE OF THE RESIDENTS OF THE COUNTY.

WHEREAS, in accordance with the provisions of Chapter 404 of the Code of Iowa, the Board of Supervisors may, by ordinance, designate an area of the county as a Revitalization Area for the purpose of granting property tax exemptions for improvements to properties; and,

WHEREAS, the process of designating an area as Revitalization Area requires that the County Supervisors follow certain statutory procedures, including the adoption of a resolution finding that the development and/or redevelopment, or a combination of thereof of the area is necessary in the interest of the public health, safety or welfare of the residents of the County and the area meets the criteria of Section 404.1; and

WHEREAS, Appanoose County, Iowa has been determined to meet the conditions of Section 404.1 due to lack of investment and the opportunity to influence its growth by stimulating investment from the private sector.

NOW, THEREFORE, BE IT RESOLVED by the Board of Supervisors of Appanoose County, Iowa, that:

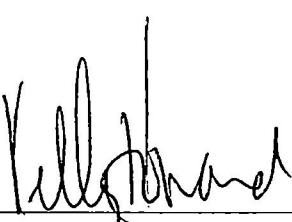
1. The facts stated above in the preamble are a true and correct statement of the conditions in Appanoose County and of the necessity of its designation as a Revitalization Area.
2. The entire unincorporated areas of Appanoose County is an eligible Revitalization Area under the criteria of Section 404.1, Code of Iowa.
3. The development and/or redevelopment, or combination thereof the area legally described as the entire area within the corporate boundaries of Appanoose County, Iowa is necessary in the interests of public health, safety and welfare of the residents of Appanoose County, Iowa.
4. There has been prepared a Revitalization Plan for Appanoose County and an ordinance designating the area within the corporate boundaries of Appanoose County, Iowa as a Revitalization Area for consideration by the Board of Supervisors.

PASSED AND APPROVED, this 15 day of December 2025



Chairman, Appanoose County Board of Supervisors

ATTEST:



Appanoose County Auditor

## Appendix D

Resolution 2025-46

RESOLUTION APPROVING PROCEDURES CONCERNING PUBLIC HEARINGS NOTICES ON  
ADOPTION OF A PROPOSED REVITALIZATION PLAN FOR THE COUNTY-WIDE REVITALIZATION AREA

WHEREAS, the Board of Supervisors has set a public hearing date of 11/5/2026 at 9:10 A.M., on the proposed County-Wide Revitalization Plan, and

WHEREAS, Section 404.2(3) of the Code of Iowa requires that the County give proper notice of the scheduled hearing (not less than four days and not more than twenty days prior to the hearing) which notice is required as follows:

The county has scheduled a public hearing and notified all owners of record of real property located within the proposed area and the section and the tenants living within the proposed area in accordance with Section 331.305. In addition to notice of publication, notification shall also be given by ordinary mail to the last known address of the owners of record. The County shall also send notice of by ordinary mail addressed to the "occupants" of County addresses located within the proposed area, unless the Board of Supervisors, by reason of lack of a reasonably current and complete address list, or for other good cause, shall have waived the notice. Notwithstanding Section 331.305 the notice shall be given by the thirtieth day prior to the public hearing.

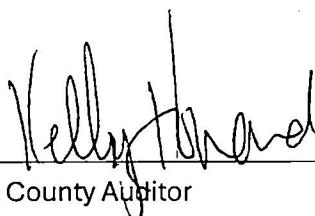
WHEREAS, a current list does not exist of tenants within the proposed Revitalization Area, an official notice will be published in the newspapers of general circulation (Appanoose Weekly) prior to 11/5/2026 as required by law.

PASSED AND APPROVED, this 1<sup>st</sup> day of December 2025



Chairman, Appanoose County Board of Supervisors

ATTEST:

  
\_\_\_\_\_  
Appanoose County Auditor

## Appendix E

### Notice of Public Hearing

The Appanoose County Board of Supervisors will hold a public hearing at 9:10 A.M. on 1/5/20206, at the Board of Supervisors Office (1<sup>st</sup> Floor, Appanoose County Courthouse, 201 N 12<sup>th</sup> Street, Centerville, Iowa). The purpose of the hearing is to receive comments on the proposed County-Wide Revitalization Tax Exemption Program which is being considered by the Board of Supervisors. The program would affect commercial, residential and industrial properties throughout the unincorporated portion of the County by temporarily reducing taxes on the assessed value added by improvements to those properties. Residents of Appanoose County are encouraged to attend the public hearing.

**Appendix F: Ordinance Adopting Revitalization Plan**

**ORDINANCE NO.-----**

**AN ORDINANCE DESIGNATING THE AREA WITHIN THE CORPORATE BOUNDARIES OF APPANOOSE COUNTY AS A REVITALIZATION AREA AND ADDING A REVITALIZATION PLAN FOR THE AREA.**

**BE IT ENACTED** By the Board of Supervisors of Appanoose County, Iowa:

**Section 1**

The entire area within the corporate boundaries of Appanoose County, Iowa, as established and existing as of \_\_\_\_\_, will be and is hereby declared pursuant to the Code of Iowa, Chapter 404, to be Revitalization Area

**Section 2**

The revitalization Plan for Appanoose County, Iowa dated and until deemed no longer necessary by the Board of Supervisors, on file with the Office of the County Auditor will be hereby declared to be Revitalization Plan for that area of Appanoose County, Iowa , designated in Section 1 above.

**Section 3**

This ordinance shall be in full force and effect from and after its final passage, approval and publication as provided by law.

**Section 4**

If any portion of the ordinance shall be held unconstitutional or invalid for any reason, this decision shall not affect the remaining portions of this ordinance not so declared unconstitutional or invalid.

This Ordinance was duly passed and adopted by the Board of Supervisors of Appanoose County, Iowa and approved by the undersigned Chairman on the \_\_\_\_\_ day of \_\_\_\_\_

---

**Chairman**

**ATTEST:**

---

**County Auditor**

**County Auditor**

## APPLICATION FOR TAX ABATEMENT APPANOOSE COUNTY

(Please type or print)

### APPLICANT INFORMATION

APPLICANT (Owner of Record): \_\_\_\_\_

ADDRESS \_\_\_\_\_ CITY \_\_\_\_\_ STATE \_\_\_\_\_

PHONE \_\_\_\_\_ NAME OF OTHER OWNERS OF RECORD (if any) \_\_\_\_\_

ADDRESS OF PROPERTY REQUESTED FOR ABATEMENT: \_\_\_\_\_

LEGAL DESCRIPTION: \_\_\_\_\_

EXISTING PROPERTY USE (Circle one): RESIDENTIAL VACANT COMMERCIAL AGRICULTURAL

TYPE OF IMPROVEMENTS

RESIDENTIAL New Construction  
New Modular or New Manufactured Home placed on permanent  
foundation  
Improvements to existing residential structure

COMMERCIAL New Construction  
Improvements on existing structures

BRIEF DESCRIPTION OF PROJECT: \_\_\_\_\_

CURRENT PROPERTY VALUE (from assessor's records): LAND: \$ \_\_\_\_\_ BUILDINGS \$ \_\_\_\_\_

ESTIMATED OR ACTUAL COST OF IMPROVEMENTS: \$ \_\_\_\_\_

Project Start Date: \_\_\_\_\_ Estimated or actual completion date: \_\_\_\_\_

IF RESIDENTIAL RENTAL PROPERTY, COMPLETE THE FOLLOWING:

NUMBER OF UNITS: \_\_\_\_\_ DATE OF OCCUPANCY: \_\_\_\_\_

TENANTS (occupying the building when purchased, or present tenants if unknown): \_\_\_\_\_

RELOCATION BENEFITS RECEIVED BY ELIGIBLE TENANTS: \_\_\_\_\_

LIST OF BUILDINGS DEMOLISHED: \_\_\_\_\_

**TAX ABATEMENT APPLICATION****PAGE 2****APPLICANT ACKNOWLEDGMENTS:**

<b>TAX ABATEMENT SCHEDULE</b>	<b>YEAR</b>	<b>3 YEAR PLAN</b>
	1	100%
	2	100%
	3	100%

A COPY OF THE REQUIRED SEWER PERMIT OR WAIVER IS ATTACHED (required). YES NO

A COPY OF THE BUILDING PERMIT IS ATTACHED IF REQUIRED YES NO

The property to which improvements are made conform to the Appanoose County Revitalization Plan as adopted. YES NO

**This abatement shall not apply to property tax levies imposed by school districts on residential property after July 1, 2024, as stated in Iowa Code Section (404.3D)**

The applicant certifies that all information in this application and all information provided in the support of this application is given for the purpose of obtaining an exemption from taxes on New Construction and is true and complete to the best of the applicant's knowledge.

Applicants signature: \_\_\_\_\_ date signed \_\_\_\_\_

**COUNTY SUPERVISORS ACTION:**

APPROVED RESOLUTION NO. \_\_\_\_\_ DATE \_\_\_\_\_

DISAPPROVED REASON FOR DISAPPROVAL: \_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_**COUNTY ASSESSOR ACTION:**

DATE OF REVIEW: \_\_\_\_\_ APPROVED DISAPPROVED

(circle one)

REASON OF DISAPPROVAL: \_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

ASSESSED VALUATION OF IMPROVEMENTS: \$ \_\_\_\_\_

A NOTICE OF DETERMINATION WAS SENT TO APPLICANT ON (DATE): \_\_\_\_\_

Note: No change may be made once an application is approved and an exemption is granted.

## CHAPTER 404

### URBAN REVITALIZATION TAX EXEMPTIONS

Referred to in §364.19, 437A.19, 437B.15

Chapter applies to all cities including special charter cities; 79 Acts, ch 84, §12

404.1	Area established by city or county.	404.3D	Exemptions for residential property.
404.2	Conditions mandatory.		
404.3	Basis of tax exemption.	404.4	Prior approval of eligibility.
404.3A	Residential development area exemption.	404.5	Physical review of property by assessor.
404.3B	Abandoned real property exemption.	404.6	Relocation expense of tenant.
404.3C	Assessment agreements — commercial property.	404.7	Repeal of ordinance.

#### **404.1 Area established by city or county.**

The governing body of a city may, by ordinance, designate an area of the city or the governing body of a county may, by ordinance, designate an area of the county outside the boundaries of a city, as a revitalization area, if that area is any of the following:

1. An area in which there is a predominance of buildings or improvements, whether residential or nonresidential, which by reason of dilapidation, deterioration, obsolescence, inadequate provision for ventilation, light, air, sanitation, or open spaces, high density of population and overcrowding, the existence of conditions which endanger life or property by fire and other causes or a combination of such factors, is conducive to ill health, transmission of disease, infant mortality, juvenile delinquency or crime, and which is detrimental to the public health, safety, or welfare.
2. An area which by reason of the presence of a substantial number of deteriorated or deteriorating structures, predominance of defective or inadequate street layout, incompatible land use relationships, faulty lot layout in relation to size, adequacy, accessibility or usefulness, unsanitary or unsafe conditions, deterioration of site or other improvements, diversity of ownership, tax or special assessment delinquency exceeding the actual value of the land, defective or unusual conditions of title, or the existence of conditions which endanger life or property by fire and other causes, or a combination of such factors, substantially impairs or arrests the sound growth of a municipality, retards the provision of housing accommodations or constitutes an economic or social liability and is a menace to the public health, safety, or welfare in its present condition and use.
3. An area in which there is a predominance of buildings or improvements which by reason of age, history, architecture or significance should be preserved or restored to productive use.

4. An area which is appropriate as an economic development area as defined in section 403.17.

5. An area designated as appropriate for public improvements related to housing and residential development, or construction of housing and residential development, including single or multifamily housing.

[C81, §404.1]

91 Acts, ch 214, §6, 7; 97 Acts, ch 214, §10

Referred to in §404.2, 404.3A, 419.17

#### **404.2 Conditions mandatory.**

A city or county may only exercise the authority conferred upon it in this chapter after the following conditions have been met:

1. The governing body has adopted a resolution finding that the rehabilitation, conservation, redevelopment, economic development, or a combination thereof of the area is necessary in the interest of the public health, safety, or welfare of the residents of the city, or county as applicable, and the area substantially meets the criteria of section 404.1.

2. The city or county has prepared a proposed plan for the designated revitalization area. The proposed plan shall include all of the following:

a. A legal description of the real estate forming the boundaries of the proposed area along with a map depicting the existing parcels of real estate.

b. The existing assessed valuation of the real estate in the proposed area, listing the land and building values separately.

c. A list of names and addresses of the owners of record of real estate within the area.

d. The existing zoning classifications and district boundaries and the existing and proposed land uses within the area.

e. Any proposals for improving or expanding city or county services within the area including but not limited to transportation facilities, sewage, garbage collection, street maintenance, park facilities and police and fire protection.

f. A statement specifying whether the revitalization is applicable to none, some, or all of the property assessed as residential, agricultural, commercial, or industrial property within the designated area or a combination thereof and whether the revitalization is for rehabilitation and additions to existing buildings or new construction or both. If revitalization is made applicable only to some property within an assessment classification, the definition of that subset of eligible property must be by uniform criteria which further some planning objective identified in the plan. The city shall state how long it is estimated that the area shall remain a designated revitalization area which time shall be longer than one year from the date of designation and shall state any plan by the city to issue revenue bonds for revitalization projects within the area. For a county, a revitalization area shall include only property which will be used as industrial property, commercial property, or residential property. However, a county shall not provide a tax exemption under this chapter to commercial property or residential property which is located within the limits of a city.

g. The provisions that have been made for the relocation of persons, including families, business concerns and others, whom the city or county anticipates will be displaced as a result of improvements to be made in the designated area.

h. Any tax exemption schedule authorized in section 404.3, subsection 5, that shall be used in lieu of the schedule set out in section 404.3, subsection 1, 2, 3, or 4. In the case of a county, the tax schedules used shall only be applicable to property of the type for which the revitalization area is zoned at the time the county designates the area a revitalization area.

i. The percent increase in actual value requirements that shall be used in lieu of the fifteen and ten percent requirements specified in section 404.3, subsection 8 and in section 404.5. This percent increase in actual value requirements shall not be greater than that provided in this chapter and shall be the same requirements applicable to all existing revitalization areas.

j. A description of any federal, state or private grant or loan program likely to be a source of funding for that area for residential improvements and a description of any grant or loan program which the city or county has or will have as a source of funding for that area for residential improvements.

3. The city or county has scheduled a public hearing and notified all owners of record of real property located within the proposed area and the tenants living within the proposed area in accordance with section 362.3 or 331.305, as applicable. In addition to notice by publication, notification shall also be given by ordinary mail to the last known address of the owners of record. The city or county shall also send notice by ordinary mail addressed to the "occupants" of addresses located within the proposed area, unless the city council or board of supervisors, by reason of lack of a reasonably current and complete address list, or for other good cause, shall have waived the notice. Notwithstanding section 362.3 or 331.305, as applicable, the notice shall be given by the thirtieth day prior to the public hearing.

4. The public hearing has been held.

5. a. A second public hearing has been held if:

(1) The city or county has received within thirty days after the holding of the first public hearing a valid petition requesting a second public hearing containing the signatures and current addresses of property owners that represent at least ten percent of the privately owned property within the designated revitalization area or;

(2) The city or county has received within thirty days after the holding of the first public

hearing a valid petition requesting a second public hearing containing the signatures and current addresses of tenants that represent at least ten percent of the residential units within the designated revitalization area.

b. At any such second public hearing the city or county may specifically request those in attendance to indicate the precise nature of desired changes in the proposed plan.

6. The city or county has adopted the proposed or amended plan for the revitalization area after the requisite number of hearings. The city or county may subsequently amend this plan after a hearing. Notice of the hearing shall be published as provided in section 362.3 or 331.305, except that at least seven days' notice must be given and the public hearing shall not be held earlier than the next regularly scheduled city council or board of supervisors meeting following the published notice. A city which has adopted a plan for a revitalization area which covers all property within the city limits may amend that plan at any time, pursuant to this section, to include property which has been or will be annexed to the city. The provisions of the original plan shall be applicable to the property which is annexed and the property shall be considered to have been part of the revitalization area as of the effective date of its annexation to the city.

[C81, §404.2]

83 Acts, ch 173, §1, 4, 5; 85 Acts, ch 95, §1; 86 Acts, ch 1245, §848, 849; 89 Acts, ch 2, §1; 91 Acts, ch 214, §5, 8 – 11; 92 Acts, ch 1191, §1, 4; 96 Acts, ch 1204, §38, 39; 2004 Acts, ch 1165, §1, 11, 12; 2010 Acts, ch 1061, §159, 180; 2013 Acts, ch 123, §24, 30; 2021 Acts, ch 20, §4, 14, 15

Referred to in §404.3, 404.4, 404.5, 404.6, 419.17

2021 amendment to subsection 2, paragraph f applies to assessment years beginning on or after January 1, 2022; 2021 Acts, ch 20, §15

#### **404.3 Basis of tax exemption.**

1. All qualified real estate assessed as residential property is eligible to receive an exemption from taxation based on the actual value added by the improvements. The exemption is for a period of ten years. The amount of the exemption is equal to a percent of the actual value added by the improvements, determined as follows: One hundred fifteen percent of the value added by the improvements. However, the amount of the actual value added by the improvements which shall be used to compute the exemption shall not exceed twenty thousand dollars and the granting of the exemption shall not result in the actual value of the qualified real estate being reduced below the actual value on which the homestead credit is computed under section 425.1.

2. All qualified real estate is eligible to receive a partial exemption from taxation on the actual value added by the improvements. The exemption is for a period of ten years. The amount of the partial exemption is equal to a percent of the actual value added by the improvements, determined as follows:

- a. For the first year, eighty percent.
- b. For the second year, seventy percent.
- c. For the third year, sixty percent.
- d. For the fourth year, fifty percent.
- e. For the fifth year, forty percent.
- f. For the sixth year, forty percent.
- g. For the seventh year, thirty percent.
- h. For the eighth year, thirty percent.
- i. For the ninth year, twenty percent.
- j. For the tenth year, twenty percent.

3. All qualified real estate is eligible to receive a one hundred percent exemption from taxation on the actual value added by the improvements. The exemption is for a period of three years.

4. a. All qualified real estate assessed as residential property is eligible to receive a one hundred percent exemption from taxation on the actual value added by the improvements.

b. The exemption is for a period of ten years.

5. A city or county may adopt a different tax exemption schedule than those allowed in subsection 1, 2, 3, or 4. The different schedule adopted shall not allow a greater exemption, but may allow a smaller exemption, in a particular year, than allowed in the schedule specified

in the corresponding subsection of this section. A different schedule adopted by a city or county shall apply to every revitalization area within the city or county, unless the qualified property is eligible for an exemption pursuant to section 404.3A or 404.3B, and except in areas of the city or county which have been designated as both urban renewal and urban revitalization areas. In an area designated for both urban renewal and urban revitalization, a city or county may adopt a different schedule than has been adopted for revitalization areas which have not been designated as urban renewal areas.

6. The owners of qualified real estate eligible for the exemption provided in this section or section 404.3A or 404.3B shall elect to take the applicable exemption or shall elect to take the applicable exemption provided in the different schedule authorized by subsection 5 and adopted in the city or county plan if a different schedule has been adopted. Once the election has been made and the exemption granted, the owner is not permitted to change the method of exemption.

7. The tax exemption schedule specified in subsection 1, 2, 3, or 4 shall apply to every revitalization area within a city or county unless a different schedule is adopted in the city or county plan as provided in section 404.2 and authorized by subsection 5.

8. *Qualified real estate* as used in this chapter and section 419.17 means real property, other than land, which is located in a designated revitalization area and to which improvements have been added, during the time the area was so designated, which have increased the actual value by at least the percent specified in the plan adopted by the city or county pursuant to section 404.2 or if no percent is specified then by at least fifteen percent, or at least ten percent in the case of real property assessed as residential property or which have, in the case of land upon which is located more than one building and not assessed as residential property, increased the actual value of the buildings to which the improvements have been made by at least fifteen percent. *Qualified real estate* also means land upon which no structure existed at the start of the new construction, which is located in a designated revitalization area and upon which new construction has been added during the time the area was so designated. *Improvements* as used in this chapter and section 419.17 includes rehabilitation and additions to existing structures as well as new construction on vacant land or on land with existing structures. However, new construction on land assessed as agricultural property shall not qualify as *improvements* for purposes of this chapter and section 419.17 unless the governing body of the city or county has presented justification at a public hearing held pursuant to section 404.2 for the revitalization of land assessed as agricultural property by means of new construction. Such justification shall demonstrate, in addition to the other requirements of this chapter and section 419.17, that the improvements on land assessed as agricultural land will utilize the minimum amount of agricultural land necessary to accomplish the revitalization of the other classes of property within the urban revitalization area. However, if such construction, rehabilitation or additions were begun prior to January 29, 1979, or one year prior to the adoption by the city or county of a plan of urban revitalization pursuant to section 404.2, whichever occurs later, the value added by such construction, rehabilitation or additions shall not constitute an increase in value for purposes of qualifying for the exemptions listed in this section. *Actual value added by the improvements* as used in this chapter and section 419.17 means the actual value added as of the first year for which the exemption was received.

9. The fifteen and ten percent increase in actual value requirements specified in subsection 8 shall apply to every revitalization area within a city or county unless different percent increases in actual value requirements are adopted in the city or county plan as provided in section 404.2. However, a city or county shall not adopt different requirements unless every revitalization area within the city or county has the same requirements and the requirements do not provide for a greater percent increase than specified in subsection 8.

[C81, §404.3]

83 Acts, ch 173, §2, 3, 5; 91 Acts, ch 186, §5; 91 Acts, ch 214, §11; 2004 Acts, ch 1165, §2, 3, 11, 12; 2013 Acts, ch 123, §25, 30; 2021 Acts, ch 20, §5, 14, 15

Referred to in §404.2, 404.3A, 404.3B, 404.4, 404.5, 404.6, 419.17

2021 amendment to subsection 4, paragraph a applies to assessment years beginning on or after January 1, 2022; 2021 Acts, ch 20, §15

**404.3A Residential development area exemption.**

Notwithstanding the schedules provided for in section 404.3, all qualified real estate assessed as residential property, excluding property classified as residential property under section 441.21, subsection 14, paragraph "a", subparagraph (6), in an area designated under section 404.1, subsection 5, is eligible to receive an exemption from taxation on the first seventy-five thousand dollars of actual value added by the improvements. The exemption is for a period of five years.

97 Acts, ch 214, §11; 2021 Acts, ch 20, §6, 14, 15

Referred to in §404.3, 419.17

2021 amendment applies to assessment years beginning on or after January 1, 2022; 2021 Acts, ch 20, §15

**404.3B Abandoned real property exemption.**

1. Notwithstanding the schedules provided for in section 404.3, a city or county may provide that all qualified real estate that meets the definition of abandoned as stated in section 657A.1 is eligible to receive an exemption from taxation based on the schedule set forth in subsection 2 or 3.

2. All qualified real estate described in subsection 1 is eligible to receive a partial exemption from taxation on the actual value added by the improvements. The exemption is for a period of fifteen years. The amount of the partial exemption is equal to a percent of the actual value added by the improvements, determined as follows:

- a. For the first year, eighty percent.
- b. For the second year, seventy-five percent.
- c. For the third year, seventy percent.
- d. For the fourth year, sixty-five percent.
- e. For the fifth year, sixty percent.
- f. For the sixth year, fifty-five percent.
- g. For the seventh year, fifty percent.
- h. For the eighth year, forty-five percent.
- i. For the ninth year, forty percent.
- j. For the tenth year, thirty-five percent.
- k. For the eleventh year, thirty percent.
- l. For the twelfth year, twenty-five percent.
- m. For the thirteenth year, twenty percent.
- n. For the fourteenth year, twenty percent.
- o. For the fifteenth year, twenty percent.

3. All qualified real estate described in subsection 1 is eligible to receive a one hundred percent exemption from taxation on the actual value added by the improvements. The exemption is for a period of five years.

2004 Acts, ch 1165, §4, 11, 12

Referred to in §404.3, 419.17

**404.3C Assessment agreements — commercial property.**

1. For revitalization areas established under this chapter on or after July 1, 2024, and for first-year exemption applications for property located in a revitalization area in existence on July 1, 2024, filed on or after July 1, 2024, commercial property shall not receive a tax exemption under this chapter unless the city or county, as applicable, and the owner of the qualified real estate enter into a written assessment agreement specifying a minimum actual value until a specified termination date for the duration of the exemption period.

2. a. The assessment agreement shall be presented to the appropriate assessor. The assessor shall review the plans and specifications for the improvements to be made to the property and if the minimum actual value contained in the assessment agreement appears to be reasonable, the assessor shall execute the following certification upon the agreement:

The undersigned assessor, being legally responsible for the assessment of the above described property upon completion of the improvements to be made on it, certifies that the actual value

assigned to that land and improvements upon completion shall not be less than \$.....

b. The assessment agreement with the certification of the assessor and a copy of this subsection shall be filed in the office of the county recorder of the county where the property is located. Upon completion of the improvements, the assessor shall value the property as required by law, except that the actual value shall not be less than the minimum actual value contained in the assessment agreement. This subsection does not prohibit the assessor from assigning a higher actual value to the property or prohibit the owner from seeking administrative or legal remedies to reduce the actual value assigned except that the actual value shall not be reduced below the minimum actual value contained in the assessment agreement. An assessor, county auditor, board of review, director of revenue, or court of this state shall not reduce or order the reduction of the actual value below the minimum actual value in the agreement during the term of the agreement regardless of the actual value which may result from the incomplete construction of improvements, destruction or diminution by any cause, insured or uninsured, except in the case of acquisition or reacquisition of the property by a public entity. Recording of an assessment agreement complying with this subsection constitutes notice of the assessment agreement to a subsequent purchaser or encumbrancer of the land or any part of it, whether voluntary or involuntary, and is binding upon a subsequent purchaser or encumbrancer.

2023 Acts, ch 71, §57, 59

Referred to in §419.17

Section effective July 1, 2024; 2023 Acts, ch 71, §59

NEW section

#### **404.3D Exemptions for residential property.**

For revitalization areas established under this chapter on or after July 1, 2024, and for first-year exemption applications for property located in a revitalization area in existence on July 1, 2024, filed on or after July 1, 2024, an exemption authorized under this chapter for property that is residential property shall not apply to property tax levies imposed by a school district.

2023 Acts, ch 71, §58, 59

Referred to in §419.17

Section effective July 1, 2024; 2023 Acts, ch 71, §59

NEW section

#### **404.4 Prior approval of eligibility.**

1. A person may submit a proposal for an improvement project to the governing body of the city or county to receive prior approval for eligibility for a tax exemption on the project. The governing body shall, by resolution, give its prior approval for an improvement project if the project is in conformance with the plan for revitalization developed by the city or county. Such prior approval shall not entitle the owner to exemption from taxation until the improvements have been completed and found to be qualified real estate; however, if the proposal is not approved, the person may submit an amended proposal for the governing body to approve or reject.

2. An application shall be filed for each new exemption claimed. The first application for an exemption shall be filed by the owner of the property with the governing body of the city or county in which the property is located by February 1 of the assessment year for which the exemption is first claimed, but not later than the year in which all improvements included in the project are first assessed for taxation, or the following two assessment years, in which case the exemption is allowed for the total number of years in the exemption schedule. However, upon the request of the owner at any time, the governing body of the city or county provides by resolution that the owner may file an application by February 1 of any other assessment year selected by the governing body in which case the exemption is allowed for the number of years remaining in the exemption schedule selected. The application shall contain but not be limited to all of the following information:

- a. The nature of the improvement.
- b. The cost of the improvement project.

- c. The estimated or actual date of completion.
- d. The tenants that occupied the owner's building on the date the city or county adopted the resolution referred to in section 404.2, subsection 1.
- e. Which exemption in section 404.3 or in the different schedule, if one has been adopted, will be elected.

3. The governing body of the city or county shall approve the application, subject to review by the local assessor pursuant to section 404.5, if the project is in conformance with the plan for revitalization developed by the city or county, is located within a designated revitalization area, and if the improvements were made during the time the area was so designated. The governing body of the city or county shall forward for review all approved applications to the appropriate local assessor by March 1 of each year with a statement indicating whether section 404.3, subsection 1, 2, 3, or 4 applies or if a different schedule has been adopted, which exemption from that schedule applies. Applications for exemption for succeeding years on approved projects shall not be required.

[C81, §404.4]

87 Acts, ch 156, §1; 91 Acts, ch 214, §11; 92 Acts, ch 1191, §2, 4; 2001 Acts, ch 116, §2; 2002 Acts, ch 1151, §1, 36; 2015 Acts, ch 30, §115

Referred to in §404.5, 419.17

#### **404.5 Physical review of property by assessor.**

1. The local assessor shall review each first-year application by making a physical review of the property, to determine if the improvements made increased the actual value of the qualified real estate by at least fifteen percent or at least ten percent in the case of real property assessed as residential property or the applicable percent increase requirement adopted by the city or county under section 404.2. If the assessor determines that the actual value of that real estate has increased by at least the requisite percent, the assessor shall proceed to determine the actual value of the property and certify the valuation determined pursuant to section 404.3 to the county auditor at the time of transmitting the assessment rolls. However, if a new structure is erected on land upon which no structure existed at the start of the new construction, the assessor shall proceed to determine the actual value of the property and certify the valuation determined pursuant to section 404.3 to the county auditor at the time of transmitting the assessment rolls. The assessor shall notify the applicant of the determination, and the assessor's decision may be appealed to the local board of review at the times specified in section 441.37. If an application for exemption is denied as a result of failure to sufficiently increase the value of the real estate as provided in section 404.3, the owner may file a first annual application in a subsequent year when additional improvements are made to satisfy requirements of section 404.3, and the provisions of section 404.4 shall apply. After the tax exemption is granted, the local assessor shall continue to grant the tax exemption, with periodic physical review by the assessor, for the time period specified in section 404.3, subsection 1, 2, 3, or 4, or specified in the different schedule if one has been adopted, under which the exemption was granted. The tax exemptions for the succeeding years shall be granted without the taxpayer having to file an application for the succeeding years.

2. For the purposes of this section, the actual value of the property upon which the value of improvements in the form of rehabilitation or additions to existing structures shall be determined shall be the lower of either the amount listed on the assessment rolls in the assessment year in which such improvements are first begun or the price paid by the owner if the improvements in the form of rehabilitation or additions to existing structures were begun within one year of the date the property was purchased and the sale was a fair and reasonable exchange between a willing buyer and a willing seller, neither being under any compulsion to buy or sell and each being familiar with all the facts relating to the particular property.

[C81, §404.5]

91 Acts, ch 214, §11; 92 Acts, ch 1191, §3, 4; 96 Acts, ch 1204, §40, 41; 2016 Acts, ch 1011, §67

Referred to in §404.2, 404.4, 419.17

**404.6 Relocation expense of tenant.**

Upon application to it and after verification by it, the city or county shall require compensation of at least one month's rent and may require compensation of actual relocation expenses be paid to a qualified tenant whose displacement is due to action on the part of a property owner to qualify for the benefits under this chapter. However, the city or county may require the persons causing the qualified tenant to be displaced to pay all or a part of the relocation payments as a condition for receiving a tax exemption under section 404.3. "Qualified tenant" as used in this chapter shall mean the legal occupant of a residential dwelling unit which is located within a designated revitalization area and who has occupied the same dwelling unit continuously since one year prior to the city's or county's adoption of the plan pursuant to section 404.2.

[C81, §404.6]

91 Acts, ch 214, §11

Referred to in §419.17

**404.7 Repeal of ordinance.**

When in the opinion of the governing body of a city or county the desired level of revitalization has been attained or economic conditions are such that the continuation of the exemption granted by this chapter would cease to be of benefit to the city or county, the governing body may repeal the ordinance establishing a revitalization area. In that event, all existing exemptions shall continue until their expiration.

[C81, §404.7]

91 Acts, ch 214, §11

Referred to in §419.17

**404.3D Exemptions for residential property.**

For revitalization areas established under this chapter on or after July 1, 2024, and for first-year exemption applications for property located in a revitalization area in existence on July 1, 2024, filed on or after July 1, 2024, an exemption authorized under this chapter for property that is residential property shall not apply to property tax levies imposed by a school district.

2023 Acts, ch 71, §58, 59

Referred to in §419.17

Section effective July 1, 2024; 2023 Acts, ch 71, §59

NEW section

**331.305 Publication of notices — electronic delivery authorization.**

1. Unless otherwise provided by state law, if notice of an election, hearing, or other official action is required by this chapter, the board shall publish the notice at least once, not less than four nor more than twenty days before the date of the election, hearing, or other action, in one or more newspapers which meet the requirements of section 618.14. Notice of an election shall also comply with section 49.53.

2. a. If the board is required or authorized by law to publish a notice or any other information regarding the county budget or a county property tax levy, the county shall also provide the notice or information by electronic means to all persons who have by electronic or other means authorized the receipt of such items under this subsection.

b. An authorization to receive notices or other information by electronic means under this subsection shall continue until revoked in writing by the person. Such revocation may be provided to the board electronically in a manner approved by the board.

c. Electronic means includes delivery to an electronic mail address or by other electronic means reasonably calculated to apprise the person of the information that is being provided, as designated by the authorizing person.

d. Information compiled or possessed by the board for the purposes of complying with authorizations for delivery by electronic means including but not limited to taxpayer electronic mail addresses, post office addresses, revocations, and passwords or other methods of protecting taxpayer information are not public records and are not subject to disclosure under chapter 22.

[R60, §312(23); C73, §303(24); C97, §423; SS15, §423; C24, 27, 31, 35, 39, §5261; C46, 50, 54, 58, §330.18, 345.1; C62, 66, §111A.6, 330.18, 345.1; C71, §111A.6, 313A.35, 330.18, 345.1; C73, §111A.6, 313A.35, 330.18, 345.1, 361.5; C75, 77, 79, §111A.6, 313A.35, 330.18, 332.3(13), 345.1, 361.5; C81, §111A.6, 313A.35, 330.18, 332.3(13), 345.1, 361.5, 444.9(2); S81, §331.305; 81 Acts, ch 117, §304]

2021 Acts, ch 132, §1

Referred to in §6B.11, 28J.21, 69.14A, 137.104, 306.30, 309.65, 311.12, 330.18, 331.301, 331.302, 331.361, 331.402, 331.425, 331.442, 331.443, 331.447, 331.464, 331.471, 331.479, 335.5, 335.6, 336.13, 336.16, 350.5, 357.4, 357C.3, 357E.4, 357H.3, 357H.10, 358.4, 358.6, 358.27, 358.29, 358.30A, 358.33, 358C.5, 358C.7, 358C.18, 358C.21, 358C.22, 359.7, 404.2, 404B.2, 404B.3, 427B.26, 461A.31A, 468.15



## APPANOOSE COUNTY SERVICE AGENCY



1125 West Van Buren, P.O. Box 474  
Centerville, IA 52544

Jeff Kulmatycki, Chairman Boardmembers: Larry Bettis, Brad Brauman, Ron Creagan, Dustin Harvey

Regular Meeting Minutes  
Thursday, December 11, 2025

Chairman Jeff Kulmatycki called the meeting to order at 8:00 A.M.

Present: Larry Bettis, Brad Brauman, Ron Creagan, Dustin Harvey, and Jeff Kulmatycki. Absent: None  
Others Present: Sheriff Gary Anderson, Police Chief Tom Demry, Mayor Mike O'Connor, and City Administrator Jason Fraser.

Brauman motioned to approve the agenda. Seconded by Creagan. All voted aye. Motion passes.

Bettis motioned to approve the meeting minutes from September 11, 2025. Seconded by Brauman. All voted aye. Motion passes.

Harvey motioned to approve the bills in the amount of \$1,177.76. Seconded by Bettis. All voted aye.  
Motion passes.

Centerville Municipal Waterworks	Water & Sewer	\$69.68
Iowa Media Network	Publications	\$27.89
Alliant Energy	Electric – SEP 2025	\$377.17
Alliant Energy-GAS	Gas- SEP 2025	\$34.74
Alliant Energy	Electric – OCT 2025	\$395.46
Alliant Energy-GAS	Gas- OCT 2025	\$36.61
Alliant Energy	Electric – Nov 2025	\$215.94
Alliant Energy-GAS	Gas- Nov 2025	\$20.27

City Administrator Fraser presented the FY25 Audit Report for the Service Agency.

Creagan motioned to approve resolution 2025-001, Dissolving the Service Agency. Brauman seconded.  
Roll Call Vote as follows: Ayes: Bettis, Brauman, Creagan, Harvey, and Kulmatycki. Nayes: None.  
Motion passes.

Creagan motioned to approve the closure of the Service Agency Bank Account and the Distribution of funds as required by the Service Agency 28E. Harvey seconded. Roll Call Vote as follows: Ayes: Bettis, Brauman, Creagan, Harvey, and Kulmatycki. Nayes: None. Motion passes.

Bettis moved to adjourn. Seconded by Brauman. All voted aye. Adjourned at 8:07 A.M.

A handwritten signature of Jeff Kulmatycki.

Jeff Kulmatycki, Chairman

A handwritten signature of Jason Fraser.

Jason Fraser, Secretary/Treasurer

RESOLUTION NO. 2025-001

**RESOLUTION ACKNOWLEDGING AND APPROVING THE DISSOLUTION OF  
APPANOOSE COUNTY SERVICE AGENCY**

**WHEREAS**, the City of Centerville, Iowa (the "City") and Appanoose County, Iowa (the "County") entered into a joint agreement for the creation of the Appanoose County Service Agency (the "Agency") pursuant to Agreement authorized by Iowa Code Chapter 28E dated April 10, 1972 (the "Agreement");

**WHEREAS**, the Agreement was a voluntary, joint undertaking of the City and the County, for the purpose of coordinating the public safety and law enforcement activities of Appanoose County, Iowa, and to provide centralized law enforcement facilities and equipment and to provide the proper holding facilities of those in violation of the law;

**WHEREAS**, Article XIV of the Agreement provides for the dissolution of the Agency at any time by unanimous vote of the membership and all member Governmental units passing a resolution supporting such Agency action;

**WHEREAS**, the Agreement further provides that upon dissolution of the Agency, any and all assets of the commission shall be liquidated and the net proceeds so obtained distributed to the governmental units pro-rata upon the same basis that said members contributed to the operation of the Agency; and

**WHEREAS**, the City and County agree and acknowledge that the Agency is no longer necessary to manage City and County law enforcement services.

**NOW, THEREFORE, BE IT RESOLVED BY THE APPANOOSE COUNTY SERVICE AGENCY:**

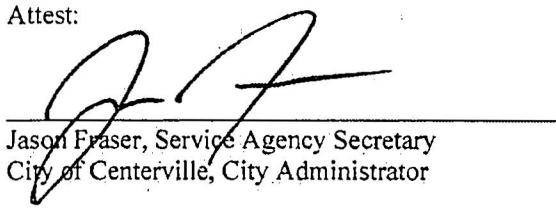
**Section 1.** The Service Agency of Appanoose County acknowledges and approves of the dissolution of the Agency pursuant to the terms and conditions of the Agreement.

**Section 2.** This resolution shall become effective upon its passage and approval as provided by law.

**PASSED AND APPROVED** this 11<sup>th</sup> day of December, 2025.

  
\_\_\_\_\_  
Jeff Kulmetycki, Chairman, Service Agency  
Appanoose County Board of Supervisors

Attest:

  
\_\_\_\_\_  
Jason Fraser, Service Agency Secretary  
City of Centerville, City Administrator